Case 5:1	7-cv-00965-GW-DTB Document 42-1	Filed 08/08/17 Page 1 of 117 Page ID #:851	
Case 5:1	7-cv-00965-GW-DTB Document 42-1 XAVIER BECERRA Attorney General of California MARK R. BECKINGTON Supervising Deputy Attorney General GABRIELLE D. BOUTIN Deputy Attorney General AMIE L. MEDLEY Deputy Attorney General State Bar No. 266586 300 South Spring Street, Suite 1702 Los Angeles, CA 90013 Telephone: (213) 576-7476 Fax: (213) 897-5775	Filed 08/08/17 Page 1 of 117 Page ID #:851	
9	E-mail: Amie.Medley@doj.ca.gov		
10	Attorneys for Defendants Christine Baker and George Parisotto, in their Official Cap	acities	
11			
12	UNITED STA	ATES DISTRICT COURT	
13	FOR THE CENTRAL DISTRICT OF CALIFORNIA		
14	WESTERN DIVISION	, FIRST STREET COURTHOUSE	
15			
16	VANGUARD MEDICAL MANAGEMEN BILLING, INC., a California corporation;		
17	al.,	DECLARATION OF PAIGE S. LEVY IN SUPPORT OF DEFENDANTS'	
18	Plaintiffs, v.	SUPPLEMENTAL OPPOSITION TO PLAINTIFFS' MOTION FOR	
19	CHRISTINE BAKER, in her official	PRELIMINARY INJUNCTION	
20	capacity as Director of the California Department of Industrial Relations; <i>et al.</i> ,	Hearing	
21	Defendants.	Date: August 24, 2017 Time: 8:30 a.m.	
22		Dept: Courtroom D, 9 <sup>th</sup> Floor	
23		THE HONORABLE GEORGE H. WU	
24		United States Courthouse	
25		350 West 1st Street	
26		Los Angeles, CA 90012	
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DEPARTMENT OF INDUSTRIAL RELATIONS OFFICE OF THE DIRECTOR –		- 1 -	
LEGAL UNIT		Case No.: 17-cv-00965-GW-DTI	

I, PAIGE S. LEVY, hereby declare and state as follows:

1. I make this Declaration of my own personal knowledge and if called to testify, I could and would testify competently to the matters stated herein. I declare the following in support of Defendants' Supplemental Opposition to the Motion for Preliminary Injunction in this matter.

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2. I am the Chief Judge of the California Division of Workers' Compensation 5 ("DWC"). The DWC is a division of the California Department of Industrial Relations ("DIR"), 6 which is a department within the Labor and Workforce Development Agency ("LWDA"). I have 7 been Chief Judge of the DWC since February 1, 2016. Prior to my appointment as Chief Judge, I served as the Presiding Judge for the Marina Del Rey District Office of the DWC for 8 approximately four years, commencing in 2012. Prior to that time, I served for approximately 9 seven years as a Workers' Compensation Administrative Law Judge ("WCALJ") within the 10 Marina Del Rey District Office of the DWC, commencing in 2005. Prior to becoming an WCALJ, 11 I was in private practice for approximately ten years, specializing in workers' compensation law. 12 My current office is located in the Marina Del Rey District Office of the DWC. As the Chief 13 Judge of the DWC, I am an employee of the State of California. Although I am a member of the California State Bar, my Bar membership is currently inactive due to my service as an 14 administrative law judge. 15

- I have served on a number of professional committees related to my experience in
   workers' compensation law. I served as Chair of the Workers' Compensation State Bar Executive
   Committee for the 2013-2014 term, and in total served on the Committee for five years. I have
   also been a board member for the California Conference of Workers' Compensation Judges. I was
   the project manager for the 2013 revisions to the DWC Policy and Procedural Manual, and have
   served as a member of the DWC Ethics Advisory Committee.
- 4. As the Chief Judge of the DWC, it is my role to oversee the more than 160 21 WCALJ's who adjudicate workers' compensation cases within the DWC's 24 District Offices and 22 satellites, including with respect to administrative processes, training, and accountability. I 23 monitor, oversee, and establish various administrative processes and procedures within the DWC 24 and District Offices that are used for effective case management, maintenance of case calendars, 25 case reporting, and records management. In addition, I oversee and coordinate various processes 26 and administrative functions related to the judicial, legal, and related operational activities of the Division. I also oversee training for the WCALJ's with respect to both the substantive law that 27 governs workers' compensation cases (statutory and regulatory) and the administrative processes 28

and procedures within the DWC and WCAB. As part of that role, I coordinate the annual training
for WCALJ's, coordinate training for new judges throughout the year as necessary, and also
implement and supervise training as necessary concerning the content and impact of new
legislation and the implementation of any new administrative processes or requirements. As part
of my duties as Chief Judge, I also advise the Administrative Director of the DWC, the Director of
the Department of Industrial Relations, the DIR and DWC legal units, and other members of the
Administration, upon their request, on issues concerning legislative proposals, new legislation, and
other issues related to legislative or policy changes within the workers' compensation system.

5. As Chief Judge, I have no role in adjudicating individual cases; nor do I have any 8 role in supervising WCALJs with respect to their decisions in individual cases. Any claim of error 9 with respect to a decision made by a WCALJ in a particular case would be by way of a Petition for 10 Removal or Petition for Reconsideration made to the Workers' Compensation Appeals Board 11 "WCAB"). My role as Chief Judge is in monitoring and supervising the training of judges, 12 monitoring the performance of judges on issues unrelated to their decisions in individual cases 13 (e.g., whether decisions are being issued in a timely manner, whether calendars are being maintained, investigating complaints of conflict of interest, etc.), and in supervising the 14 administrative systems and processes that are used within the DWC to carry out its statutory and 15 regulatory obligations with respect to the adjudication of workers' compensation cases.

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6. As part of my duties, I hold a monthly conference call training and meeting with 17 all of the Presiding Judges of the DWC District Offices. The purpose of this monthly call is to 18 advise the Presiding Judges concerning any matters that will impact their work, including any new 19 legislation, any new administrative procedures of the DWC or WCAB, any issues or concerns with respect to our Electronic Adjudication Management System (EAMS), and any other matters that 20 may impact the Presiding Judges, the WCALJs or the District Offices. I also use the monthly call 21 to hear from the Presiding Judges about any issues or concerns they may have in their District 22 Offices. When I convey training information to the Presiding Judges in our monthly conference 23 calls, they are then responsible for passing on that information to the WCALJs within their District 24 Office.

7. The statute that is challenged in this action, Labor Code section 4615 ("Section
4615"), was passed by the Legislature in the 2016 legislative session as part of a package of antifraud bills. The statute went into effect on January 1, 2017. Although the statute technically went
into effect on January 1, 2017, there was necessarily some delay in its practical effect. This is

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because the statute requires that any lien filed "by or on behalf of" a physician or provider "shall 1 be automatically stayed upon the filing of criminal charges against that physician or provider for 2 an offense involving fraud against the workers' compensation system" or for other specified 3 crimes. (Lab. Code § 4615.) The statute also requires the Administrative Director of the DWC to 4 post a list on the website of "the names of any physician or provider of medical treatment services" 5 whose liens were stayed pursuant to this section." (*Ibid.*) Thus, the practical impact or effect of 6 the statute was based on when the Administrative Director began identifying physicians and 7 providers who had been charged with crimes falling within specifications of the statute and began posting the names of those providers on the department website. Although my recollection is that 8 the initial list was posted in early January of 2017, it is also my understanding that the list has 9 expanded over time as the Administrative Director became aware of additional providers who had 10 been criminally charged.

11 8. As part of its implementation of Section 4615, it is my understanding that once 12 the names of providers who had been charged with crimes falling within the specifications of 13 Section 4615 were identified, staff within the DWC also identified liens currently pending in the workers' compensation system that were believed to be "filed by or on behalf of" those providers, 14 and these liens were then flagged (given a "stay" status code) within the DWC electronic case 15 management system (referred to as EAMS). I was not part of that process, but I have personal 16 knowledge that it occurred. I was given on one or more occasions a list of providers whose liens 17 had been identified by DWC staff as likely subject to the Section 4615 stay. On at least one 18 occasion, I sent out this list out to the Presiding Judges. This list was broader than the list of 19 criminally-charged providers posted on the DWC website in that it included both the personal names of physicians and other providers who had been identified as the subject of criminal 20 charges, and also the names of certain business entities that DWC staff had identified as those that 21 were filing liens "on behalf of" individuals who had been criminally charged. Many physicians 22 and other providers within the workers' compensation system do not file liens in their own name; 23 they file through a billing entity, medical practice, corporate entity, or other such business entity. 24 The liens of the individuals and entities on the list created by DWC staff were flagged in EAMS, 25 as part of a clerical process, for the purpose of alerting WCALJs to the possibility that a stay might 26 apply to those liens under Section 4615. It is my understanding that the actual flagging process was done by the manager of the EAMS unit. 27

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9. It is my understanding that there may have been some initial confusion among

WCALJs in the District Offices as to how Section 4615 operates and how it applies to liens in 1 individual cases. This would not surprise me as there is always a learning curve with new 2 legislature and new statutory provisions. It is also my understanding that there may have been a 3 few cases in which WCALJ's expressed the view that they could not adjudicate any issues 4 concerning Section 4615 and affected liens because the statute refers to the stay as "automatic." 5 Commencing in my March conference call with the Presiding Judges, however, and continuing in 6 the April, May and June meetings, I instructed the Presiding Judges that issues concerning the 7 applicability of the Section 4615 stay to any particular lien in an individual case should be heard by WCALJ's, under usual procedures, and adjudicated based on the language of the statute and the 8 facts and circumstances of each case. Under applicable statutory and regulatory provisions, 9 workers' compensation judges have the power "to hear and determine all issues of fact and law 10 presented," (Cal. Code Regs., tit. 8, §10348), and that would include whether a Section 4615 stay 11 applies to liens in the case. As such, I instructed the Presiding Judges that: 1) the flagging of liens 12 as "stayed" within EAMS is just for information purposes to alert judges and parties that a lien 13 may be subject to a stay based on the filing of criminal charges against a provider; 2) the "stay" code in EAMS is based on a clerical process and does not reflect a judicial determination that the 14 lien is, in fact, stayed under Section 4615; 3) that lien claimants have a right to challenge whether 15 the Section 4615 stay applies to a lien in a particular case (i.e., to challenge whether it is filed "by 16 or on behalf of" a provider charged with a crime falling within the parameters of Section 4615); 17 and 4) if that issue is properly raised by any party, including lien claimants, the WCALJs need to 18 adjudicate the issue by applying the provisions of Section 4615, and any additional applicable 19 statutory or regulatory provisions, to the facts and circumstances of the particular case. Per usual procedures, the Presiding Judges to whom I provided training and instruction on these issues, were 20expected to distribute the information to the WCALJs in their respective District Offices. 21

10. Following the filing of litigation against the DWC and WCAB concerning the 22 new anti-fraud legislation, including this case, I asked the Presiding Judges in the DWC District 23 Offices to send me copies of any orders or decisions of which they were aware, issued by WCALJs 24 in their respective District Offices, involving challenges to Section 4615 stays. I was subsequently 25 informed of several cases in which WCALJ's, and/or the WCAB, have issued orders or decisions 26 reflecting either an adjudication as to the applicability of a Section 4615 lien (i.e., either finding the stay applied or did not apply), an *intent* to adjudicate the issue (i.e., directing trial on the issue 27 or ordering discovery on the issue, etc.), or in the case of the WCAB, an order or instruction to the 28

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lower court (i.e., the WCALJ) to adjudicate a Section 4615 issue. I am attaching true and correct
 copies of the relevant orders and pleadings filed in these cases, all of which are official records of
 WCAB proceedings, as follows:

Orders and Decisions of the Workers' Compensation Appeals Board (WCAB) 4 Attached hereto as Exhibit A is an Opinion and Order Granting Petition a. 5 for Removal and Decision After Removal, issued by the WCAB on June 7, 2017, in a 6 case entitled Sergio Encisco v. Toys "R" Us, et al., WCAB Case No. ADJ9447000. In 7 this case, the Opinion reflects that the WCALJ had declined to proceed with a lien trial in March of this year on the ground that the lien claimant, First Line Health Los Angeles, 8 was on "a list of stayed providers," and therefore the issue for trial was "moot." In its 9 decision issued on June 7, 2017, the WCAB granted the lien claimant's Petition for 10 Removal (essentially an appeal of an interim order in a workers' compensation case), 11 reversed the WCALJ's order, and held that "the WCJ should have allowed the parties to 12 introduce evidence at the lien trial as to (1) whether Dr. Johnson was under indictment for 13 a qualifying offense, and (2) whether the lien was filed 'by or on behalf of' Dr. Johnson." (See Exhibit A hereto, p. 3.) The WCAB further noted that a supplemental Petition had 14 been filed demonstrating that the criminal charges against the provider had been 15 dismissed subsequent to the original hearing in any event, and accordingly, the Section 16 4615 stay, even "to the extent it existed in the first instance," no longer applied. As part 17 of this Opinion and Order, the WCAB noted that the list created by the DWC of 18 criminally-charged providers is "provided as a matter of administrative convenience," 19 and "is not itself a basis for finding a lien is stayed." (Exhibit A hereto, p. 2, fn. 3.) b. Attached hereto as Exhibit B is an Opinion and Order Granting Petition 20

b. Attached hereto as Exhibit B is an Opinion and Order Granting Petition for Reconsideration and Decision After Reconsideration issued on May 5, 2017 in a case entitled *Ricky McNeill v. Marina Shipyard, et al.*, WCAB Case No. ADJ7860537. As is indicated in the Opinion, the issue before the WCAB, and before the WCALJ in the challenged order, was whether the Section 4615 stay applied to specific liens filed in that case. The WCAB granted reconsideration and remanded for further consideration of the issue.

c. Attached hereto as Exhibit C is a true and correct copy of an Opinion and Order Granting Petition for Removal and Decision After Removal, issued by the WCAB on April 13, 2017, in a case entitled *Carmen Aguirre v. County of Los Angeles*, WCAB

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Case No. ADJ7921523. In this case, as summarized in the Opinion, two corporate lien claimants had petitioned for removal (i.e., filed an interim appeal) after the WCALJ had stayed all proceedings on their lien claims pending further orders. The order issued by the WCALJ had followed a "Petition for Stay" filed by the defendant in the action and a lien trial that had been conducted on the issues. According to the decision, "the WCJ confirmed with the parties that the criminal complaint pertains to the services for which [the Lien Claimant] seeks reimbursement via its lien claim, and that defendant in this case is one of the alleged victims in the criminal case." (Exhibit B, hereto, p. 2.) The lien claimants appealed, arguing that the stay did not apply to them because the relevant criminal indictments had been issued against individuals, and the liens at issue had not been filed on behalf of the charged providers. The WCAB granted the Petition for Removal (i.e., overturned the WCJ's order). Its decision noted that Section 4615 requires the stay of liens filed "by or on behalf of" criminally-charged providers, and that the WCJ had apparently made such a determination at trial. The WCAB held, however, that the WCALJ had not admitted sufficient evidence into the record to support the decision, and therefore it was not supported by substantial evidence. The WCAB remanded the case to the WCALJ "for a new decision after a hearing on the record at which evidence may be presented." (Exhibit B hereto, p. 4.)

#### Orders and Decisions of WCALJ's and Party Pleadings.

d. Attached hereto as Exhibit D is a true and correct copy of a Report and Recommendation on Petition for Reconsideration filed by a WCALJ on March 15, 2017 in a case entitled *Luis Leonel Lopez Vargas, et al. v. Academy of Magical Arts, et al.,* WCAB Case No. ADJ9803711. In workers' compensation cases, a Report and Recommendation is prepared by a WCALJ, and directed to the WCAB, after the filing of a Petition for Reconsideration by a party in the case. This Report indicates that on February 2, 2017, the WCALJ had concluded that a lien of National Script Pharmacy was stayed pursuant to Section 4615, and that the lien claimant had subsequently filed an untimely Petition for Reconsideration of that order. Although the WCALJ found that the Petition was both untimely and improper because it was not taken from a final order, the judge nevertheless reconsidered his earlier order and concluded that applicability of the Section 4615 stay could be adjudicated. The Report states as follows:

DEPARTMENT OF INDUSTRIAL RELATIONS OFFICE OF THE DIRECTOR LEGAL UNIT

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Lien claimant is free to file a Declaration of Readiness to Proceed on its lien if it

wishes, and a Lien Conference will be set.[2] If either of the defendants herein wishes to assert that the lien should be considered stayed pursuant to section 4615, that issue can be heard and a formal finding of fact can be made. If lien claimant is then aggrieved by that finding, a petition for reconsideration (or perhaps removal) would be appropriate. Otherwise, there is nothing which requires action by the Appeals Board. If defendants do not choose to assert that the lien should be considered stayed, then any regular disputes regarding defendants' liability to lien claimant can be litigated in the normal fashion.

(Exhibit D hereto, p. 4.)

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e. Attached hereto as Exhibit E are true and correct copies of a Minutes of Hearing/Order and Supplement to Minutes of Hearing/Order issued on May 4, 2017, trial briefs filed by a lien claimant (National Script Pharmacy) and a defendant (SCIF), and a Minutes of Hearing issued on July 19, 2017, in a case entitled *Oliver Munguia v. Virtual Composites Co., et al.*, Case No. ADJ9361128. As is apparent from these pleadings and the Minutes of Hearing and Supplement, the WCALJ in this case ordered and held a lien trial on the question of whether Section 4615 required a stay of the lien at issue. The parties were invited to submit trial briefs on the issue and EAMS records indicate that the matter is under submission as of the date of this Declaration.

f. Attached hereto as Exhibit F is a true and correct copy of Minutes of
Hearing/Order issued by a WCALJ on July 17, 2017 in a case entitled *Francisca Salazar v. 99 Cents Only, et al.*, WCAB Case No. ADJ9734186. The Minutes reflect that the
judge, referring to the WCAB decision in the *Encisco* case, referenced above and
attached hereto as Exhibit A, determined that the stay would be "lifted" as to lien
claimant Firstline Health "in the instant case only."

g. Attached hereto as Exhibit G are true and correct copies of a Pre-Trial
Conference Statement and Minutes of Hearing/Order filed on March 23, 2017 in a case
entitled *Leoel Gonzalez v. JMA Industries, et al.*, WCAB Case No. ADJ8586989. These
pleadings show that the WCALJ set the case for a Lien Trial on the sole issue of whether
the "LC" (lien claim) of Post Surgical Rehab Specialists was stayed pursuant to Labor
Code section 4615. A subsequent Minutes of Hearing/Order issued on May 11, 2017, a
true and correct copy of which is also attached hereto as part of Exhibit G, shows that the
Lien Trial was continued to July 25, 2017, due to the unavailability the court, and that the
parties were directed to file trial briefs. The Minutes of Hearing/Order issued on July 25, 2017 at the time of the scheduled Lien Trial, a true and correct copy of which is also

DEPARTMENT OF INDUSTRIAL RELATIONS OFFICE OF THE DIRECTOR LEGAL UNIT attached hereto as part of Exhibit G, shows that the parties agreed to take the matter off calendar because the lien claimant had failed to file the mandatory declaration required by Labor Code section 4903.05, subdivision (c)(2), by the due date of July 1, 2017, and therefore its lien was dismissed by operation of law.

h. Attached hereto as Exhibit H is a true and correct copy of an Opinion on
Decision issued by a WCALJ on July 20, 2017 in a case entitled *Carmen Garcia De Herrera v. Micro Solutions Enterprise*, WCAB Case No. ADJ8945010. The Opinion
indicates that "[t]he Court [was] tasked with determining whether an administrative stay
applied to a provider, pursuant to Labor Code §4615, is applicable to related lien
claimants of record." (Exhibit H hereto, p. 1.) For the reasons set forth in the Opinion,
the judge found that the liens at issue were not subject to the stay.

i. Attached hereto as Exhibit I is a true and correct copy of a Minutes of Hearing/Order issued by a WCALJ on May 2, 2017 in a case entitled *Rosa Casillas v*. *Colorbok, Inc., et al.*, WCAB Case No. ADJ7432990. The Minutes indicate that the judge had considered a Petition to Stay the liens of certain lien claimants filed by the defendant in the case, and objections to the Petition filed by the lien claimants, as well as additional supporting documents, and found that the Section 4615 stay "applies to said liens."

j. Attached hereto as Exhibit J is a true and correct copy of a Minutes of Hearing/Order and Pre-Trial Conference Statement, both dated July 13, 2017, in a case entitled *Blanca Torres v. Ability Pathways, Inc.*, WCAB Case No. ADJ 9703451. These pleadings and orders indicate that the matter has been set for a Lien Trial on August 30, 2017, and that one of the issues to be tried is whether the lien of "Dr. Randolph" is stayed pursuant to Section 4615. (Exhibit J, Pre-Trial Conference Statement, p. 3.)

k. Attached hereto as Exhibit K are true and correct copies of a Minutes of Hearing/Order issued on May 9, 2017 and a Petition for Removal filed on June 2, 2017 in a case entitled *Adelita Perez v. Illah Sports, Inc., et al.*, Case No. ADJ9544397. The Minutes of Hearing/Order reflect that the WCALJ in the case ordered a lien of Mesa Pharmacy stayed based on the filing of criminal charges against an individual named John Gabino. The Petition for Removal indicates that the lien claimant appealed the decision. In workers' compensation cases, a Petition for Removal is type of interim appeal to the WCAB. In ruling on the Petition for Removal, the WCAB will review the

DEPARTMENT OF INDUSTRIAL RELATIONS OFFICE OF THE DIRECTOR LEGAL UNIT

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## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 10 of 117 Page ID #:860

substantive and procedural issues presented, and will issue a decision either denying thePetition (affirming the underlying order) or granting the Petition and issuing a decision.As of the date of this Declaration, the Petition for Removal in this case remains pending.

 Attached hereto as Exhibit L are true and correct copies of Findings and Orders Re: Lien of Prime Medical Resources, Inc. and an Opinion on Decision, issued by a WCALJ on July 31, 2017 in a case entitled *Julio Acevedo v. Super King Market, et al.*, WCAB Case No. ADJ8706980. These Orders and Opinions demonstrate that the judge in this case held a lien trial to determine, *inter alia*, whether the lien of a particular lien claimant was subject to a Section 4615 stay. The judge found that the lien was not stayed, but that it was invalid because the lien claimant had never complied with the requirement to file a proper declaration under penalty of perjury supporting the lien as required by Labor Code section 4903.8, subdivision (d).

m. Attached hereto as Exhibit M is a true and correct copy of an Opinion on Decision dated June 23, 2017 in a case entitled *Beatriz Linares v. Vocal Inc., et al.,*WCAB Case No. ADJ8618080. This document reflects that the WCALJ was adjudicating the "sole issue" of whether a representative of a lien claimant should be sanctioned for "filing multiple DORs where lien is stayed." (Exhibit M, p. 1.) The judge denied the Petition for sanctions for the reasons stated. Part of the Opinion states: "Regardless, due process requires that even a stayed lien claimant be afforded notice and opportunity to be heard on the issue of whether a particular lien should be stayed pursuant to Labor Code section 4615." (Exhibit M, p. 2.)

19 Attached hereto as Exhibit N is a true and correct copy of a Consolidation n. Minutes of Status Conference (Further) and Order, issued by a WCALJ on June 19, 2017, 20 in a case entitled Maria Radilla Roman v. Berkshire Hathaway, et al, WCAB Case No. 21 ADJ8912696. The Minutes and Order reflect that this judge is presiding over a 22 consolidated lien proceeding the purpose of which is to determine whether the liens of a 23 particular lien claimant (First Choice) "are in fact within the automatic stay of Labor 24 Code Section 4616 [sic], criminal charges being filed against Fred Khalili." (Exhibit N 25 hereto, p. 2.) The Minutes and Order further indicate that the judge is allowing 26 discovery, and intending to set the matter for hearing at the appropriate time. 11. This final case listed above, Roman v. Berkshire Hathaway, has particular 27

significance in this case because the law firm representing the lien claimant in the *Roman* case, in

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#### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 11 of 117 Page ID #:861

which the WCALJ is allowing discovery and intends to conduct a hearing on the issue of whether
the Section 4615 stay applies, is Arent Fox, one of the firms that represents the Plaintiffs in this
case. Thus, while plaintiffs' counsel are arguing in the case before this Court that there is no
process for lien claimants to challenge a Section 4615 stay, attorneys from Arent Fox are
participating in a workers' compensation case in which they have, in fact, challenged the
applicability of Section 4615 to certain liens that are in dispute. The judge has allowed the parties
to litigate the issue, including by way of ongoing discovery, and has stated an intent to set the
matter for a hearing.

12. The opinions, decisions and orders referenced in the paragraphs above, and 8 attached hereto as Exhibits, reflect at least the following concerning the adjudication of Section 9 4615 stay issues within workers' compensation cases in the past few months: 1) that WCALJs 10 have considered and adjudicated those issues in a number of cases when and as raised by the 11 parties; 2) that in some cases judges have determined that the stay applies and in other cases have 12 ruled to the contrary; and 3) that when a party believes a WCALJ has erred in ruling on the issue, 13 or in failing to rule on the merits of the issue, lien claimants have appealed the issue to the WCAB on petitions for reconsideration or removal; and 4) the WCAB has ruled on those issues, and has 14 issued opinions and orders which, *inter alia*, recognize that the list of criminally-charged providers 15 generated by the DWC is for informational purposes only and direct judges to determine whether 16 the Section 4615 stay applies by taking evidence as to whether the lien(s) at issue are filed "by or 17 on behalf of" a criminally-charged provider.

18 13. For the Court's information, I provide the following very brief background 19 information concerning how cases, including lien claims, are adjudicated within the workers' compensation system. I provide this information because the workers' compensation system is 20somewhat unique, and its process and procedures may be unfamiliar to those outside the system. 21 In general, the statutory provisions governing how workers' compensation cases are adjudicated 22 are set forth in California Labor Code sections 5300 to 5956. The applicable regulations, referred 23 to as the Workers' Compensation Appeals Board Rules of Practice and Procedure, are set forth in 24 the California Code of Regulations, title 8, sections 10300 through 10959. The applicable 25 statutory provisions concerning the filing of lien claims for medical treatment or other services are 26 set forth in Labor Code sections 4903 through 4906. The regulations concerning liens are found in, *inter alia*, sections 10770 to 10773. In general terms, an adjudicated workers' compensation 27 case is commenced by the filing of an Application for Adjudication of Claim by the injured 28

DEPARTMENT OF INDUSTRIAL RELATIONS OFFICE OF THE DIRECTOR LEGAL UNIT

#### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 12 of 117 Page ID #:862

worker. (Lab. Code, § 5500; Cal. Code Regs., tit. 8, § 10400.) Sometimes a case is initiated, after 1 the parties have already settled, by the filing of an opening Compromise and Release or a 2 Stipulations with Request for Award. (*Ibid.*) Lien claims may be filed during the pendency of a 3 case. (See Lab. Code, §§ 4903, 4903.05, 4903.6, 4903.8; Cal. Code Regs., tit. 8, §§10770.) There 4 are multiple requirements that apply to the filing of lien claims and that must be satisfied in order 5 for a lien claimant to be entitled to compensation. I will not go into all of those requirements here, 6 as they are lengthy. Once a lien claimant files a lien in a case, that person or entity becomes a lien 7 claimant "of record" and is listed on the "Official Address Record" ("OAR") for the case. The lien claimant is then entitled to service of all subsequent pleadings and orders in the case. (Cal. Code 8 Regs., tit. 8, §§ 10500, 10505.) Although listed on the OAR, a lien claimant is technically not a 9 party" to a workers' compensation case until the underlying case in chief, between the injured 10 worker and the employer/insurer has either been resolved or abandoned by the applicant. (See Cal. 11 Code Regs., tit. 8, § 10300, subd. (dd).) This means that, in practical terms, liens are always 12 'stayed" in every workers' compensation case until the underlying case is resolved.

13 14. There are no procedures for law and motion hearings in workers' compensation cases in the same way there are in civil cases. Instead, there are two ways that parties may bring 14 an issue before a WCALJ for discussion, informal resolution, and/or adjudication. First, at any 15 time during the pendency of a case, a party may request an appearance before a judge by filing a 16 'Declaration of Readiness to Proceed" ("DOR"). The DOR is a form document that asks the party 17 to state the reason for the requested appearance (e.g., the parties have a dispute concerning 18 discovery; settlement negotiations are at an impasse; additional parties need to be joined, etc.). 19 (Cal. Code Regs., tit. 8, § 10414.) Upon the filing of a DOR, and unless a timely objection is filed, a calendar clerk will automatically set the case for hearing before a judge and notice will be sent to 20 all parties. Depending on what is indicated in the DOR, the case will be set for a status 21 conference, a lien conference, an expedited hearing, a mandatory settlement conference, etc. Lien 22 claimants are not supposed to file a DOR requesting a lien conference until they are a "party," i.e., 23 until the underlying case has resolved. Judges, however, are authorized to set a lien conference at 24 any time on their own motion. (Cal. Code of Regs., tit. 8, § 10770.1, subd. (a).) At the conclusion 25 of any conference or hearing before a WCALJ, the judge issues a document titled Minutes of 26 Hearing/Order, in the form reflected in several of the Exhibits that are attached hereto. The Minutes of Hearing reflect appearances at the conference, and any orders or instructions of the 27 judge. The DOR process can be used to raise essentially any kind of issue before a judge in a 28

- 12 -

## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 13 of 117 Page ID #:863

1 workers' compensation case.

15. The second way that an issue may be brought before a WCALJ for adjudication is 2 by way of the filing of a Petition. (Cal. Code Regs., tit. 8, § 10450.) Petitions are like motions in 3 workers' compensation cases. A Petition is a "request for action" by the WCALJ which indicates 4 the type of relief requested; other parties have the opportunity to file "Answers" (oppositions) to 5 the Petition. (*Ibid.*) Petitions are not set for hearing, but a Petition filed with a DOR would result 6 in the case being set for a conference at which the parties could argue the issues presented in the 7 Petition. Like the DOR process, a Petition can be filed on essentially any kind of issue. There is no bar on lien claimants who are not yet technically parties from filing a Petition. (Cal. Code 8 Regs., tit. 8, § 10450, subd. (i).) Thus, under generally applicable procedures in workers' 9 compensation cases, a lien claimant could file a Petition requesting an adjudication of an issue 10 concerning Labor Code section 4615 and the application of the automatic stay. 11

16. Parties, including lien claimants, may appeal decisions and orders of WCALJ's to 12 the WCAB either by way of a Petition for Removal, which is used if the challenged order is not a 13 final order, or by way of a Petition for Reconsideration, which is used to appeal from a final order or decision. (Lab. Code § 5900, *et seq.*; Cal. Code Regs., tit. 8, §§ 10840-10864.) Any party may 14 appeal an order or decision by way of Petition for Removal or Petition for Reconsideration, and the 15 WCAB considers and rules on all such Petitions. (Ibid.) "Any person affected by an order, 16 decision or award" of the WCAB may then apply to the California Supreme Court or to a Court of 17 Appeal within 45 days for a writ of review "for the purpose of inquiring into and determining the 18 lawfulness of" of the WCAB's decision. (Lab. Code, § 5950.)

19 17. I am unaware of any case or instance in which a physician or other provider has
 20 asserted that he or she has been mistakenly listed on the list of criminally-charged providers that is
 21 posted on the department website. The most recent version of that list is posted here:
 22 http://www.dir.ca.gov/Fraud\_Prevention/List-of-Criminally-Charged-Providers.pdf

As is apparent from the list, it includes not only the name of the charged physician, but also the name of the criminal case, the jurisdiction in which the criminal charges are filed, and a case umber. Given that each name posted is referenced with an actual court case, the likelihood of an error – i.e., the wrong person is listed – is low. If such an error did occur, however, (e.g., John B. Smith is listed instead of John A. Smith), there would be various ways the affected (wrongly named) provider could seek to correct the situation. First, he or she could simply write a letter, or even an email, to the DWC, the Administrative Director, or the Director of the DIR, pointing out

#### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 14 of 117 Page ID #:864

the error and requesting correction. There is no reason of which I am aware for why the 1 Administrative Director would not promptly correct an error brought to his attention. Second, the 2 issue could be raised by way either a DOR or a Petition, as described above. If a lien claimant 3 filed a DOR requesting a status or lien conference to address an alleged error in the naming of the 4 physician on the list of criminally-charged providers, standard practice would be for a calendar 5 clerk to set the matter for a conference and a notice of hearing would be generated and sent out to 6 parties. At the hearing, the WCALJ would hear from the parties on the issue, and then issue a 7 Minutes of Hearing/Order, in the form of those that are attached as Exhibits here, stating the judge's findings on the issues raised and issuing any necessary orders. The judge could, for 8 example, find that the provider was erroneously listed, order that the liens of that provider are not 9 stayed, and order the lien claimant to serve a copy of the order on the Administrative Director of 10 the DWC.

11 18. I have reviewed the Court's Tentative Ruling in this case and understand that the 12 Court asked the following questions: "(1) Does the stay prevent charged lien holders from 13 appearing and participating in lien conferences and lien trials? (2) Does it prevent charged lien holders from enforcing liens that are approved in those settings? (3) Does it affect the notice right 14 granted by state regulation." (Tentative Ruling, p. 25, n. 25.) As noted, it is not my role as Chief 15 Judge to adjudicate individual cases or to instruct WCALJ's how to rule in individual cases. That 16 said, and from an administrative standpoint, I offer the following in response to the Court's 17 questions. First, WCALJ's have been instructed that when properly called upon to do so according 18 to usual practices and procedures as described above, they may determine whether the Section 19 4615 stay applies to a particular lien claimant or a particular lien in a case, i.e., whether the lien is 20 "filed by or on behalf of" a provider who has been criminally-charged for an offense as described in Labor Code section 4615. If the WCALJ determines that a Section 4615 stay does apply, this 21 would not prevent the lien claimant from appearing and participating in a lien conference initiated 22 by another party, or in any other type of conference, but it would prevent the WCALJ from 23 adjudicating the stayed lien, i.e., it would prevent any orders on the merits of the lien, any order 24 directing discovery on the stayed lien, any order directing payment on the stayed lien, or any order 25 directing dismissal of the lien. If a particular lien has been determined to be stayed, it would not 26 thereafter be appropriate for that lien claimant to file a DOR requesting further lien conferences, unless the circumstances have changed. (For example, if the criminal charges against the provider 27 were dismissed, which would result in the lifting of the stay under Section 4615, the lien claimant 28

DEPARTMENT OF INDUSTRIAL RELATIONS OFFICE OF THE DIRECTOR LEGAL UNIT

## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 15 of 117 Page ID #:865

1 could file a DOR and/or a Petition in order to notify the WCALJ of this development and to request the setting of a lien trial.) With respect to the Court's second question, I understand the 2 Court to be asking whether Section 4615 would allow a defendant to refuse to comply with a prior 3 order for payment on a lien. This would be an issue for a judge to adjudicate in a particular case. 4 In general, however, once a lien has been resolved, either by way of stipulation or following a lien 5 trial, the WCALJ enters an order for payment based on the stipulation or findings at trial. At that 6 point, the lien is complete, i.e., it is no longer a lien. In place of the lien, there is an order for 7 payment. If a defendant subsequently refused to pay in compliance with the judge's order for payment, the beneficiary of that order would have the right under usual procedures to file a 8 Petition for enforcement of the order, or for an order compelling payment, or for sanctions, etc., or 9 to file a DOR asking for an appearance in which to raise the issue. The WCALJ would then 10 adjudicate the issue in the ordinary course. If either party (the defendant or the lien claimant) 11 disagreed with the judge's order on the issue, that party would then have the right to file a Petition 12 for Removal or Petition for Reconsideration to the WCAB. And per usual procedures, if any party 13 then disagreed with the WCAB's decision, that party would have a right to file a Petition for Writ of Review. With respect to the third question, no, the Section 4615 stay does not affect the notice 14 rights of any lien claimants. No changes are made to the Official Address Record (OAR), which is 15 used for service of process, in any case in which the Section 4615 stay may apply. Any lien 16 claimant that may be subject to the stay would continue to receive service of all pleadings and 17 orders filed in the case. 18 I declare the foregoing under penalty of perjury under the laws of the State of California. 19 day of August, 2017, at Marina Del Rey, California. Executed this. 20 21 S. 22 Chief Judge California Division of Workers' Compensation 23 24 25 26 27 28 DEPARTMENT OF - 15 -INDUSTRIAL RELATIONS FFICE OF THE DIRECTOR LEGAL UNIT

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 16 of 117 Page ID #:866

# EXHIBIT A

Q	Case 5:17-cv-00965-GW-DTB	Document 42-1	Filed 08/08/17	Page 17 of 117	Page ID
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JUN 12 2017

#### WORKERS' COMPENSATION APPEALS BOARD

#### STATE OF CALIFORNIA

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Applicant,

vs.

#### 8 TOYS "R" US; BARRETT BUSINESS SERVICES, INC.; ZURICH NORTH 9 AMERICA,

Defendants.

Case No. ADJ9447000 (Pomona District Office)

> OPINION AND ORDER GRANTING PETITION FOR REMOVAL AND DECISION AFTER REMOVAL

Lien claimant Firstline Health seeks removal of the Minute Order signed by the workers' compensation administrative law judge (WCJ) on March 1, 2017, wherein the WCJ found that lien claimant's lien was stayed by operation of Labor Code section 4615.<sup>1</sup> Lien claimant contends that the WCJ erred because the indictment that defendant alleges stayed the matter was dismissed on March 16, 2017, and because there was no proof that the indicted individual had sufficient relationship to lien claimant to stay the action in the first instance.

We received an Answer from defendant. We also received a "Request for Supplemental Petition for Removal" from lien claimant, which we will consider as a Supplemental Petition pursuant to WCAB Rule 10848 (Cal. Code Regs., tit. 8, § 10848). Finally, we received a Report and Recommendation on Petition for Removal (Report) from the WCJ, recommending we deny removal.<sup>2</sup> Based on our review of the record, we will grant removal, rescind the Order, and return this matter to the trial level for further proceedings.

<sup>1</sup> All further statutory references are to the Labor Code unless otherwise stated.

26 <sup>2</sup> The Report also recommends dismissing the Petition because petitioner failed to file a Notice of Representation. However, petitioner did file a Notice of Representation in EAMS on April 24, 2017. The Supplemental Petition explains why the Notice of Representation was not filed earlier. In the circumstances, we will consider any error corrected, and will not dismiss the Petition on this basis.

Applicant filed an Application for Adjudication, claiming a cumulative trauma injury to his back, neck and shoulders from December 2013 to March 10, 2014, while employed by defendant unloading trucks. Applicant's claim was resolved via Compromise and Release approved on November 25, 2016.

Lien claimant filed a lien seeking compensation for services provided on applicant's behalf during the pendency of his claim. On March 1, 2017, the parties appeared for a lien trial on the issue of whether the lien was stayed pursuant to section 4615. The WCJ took the matter off calendar, writing: "Based on a list of stayed providers (Excel spreadsheet emailed to WCJs on 2/2/17), there is currently a stay on First Line Health Los Angeles pursuant to Labor Code section 4615(a). The issue for trial is therefore moot."

This Petition for Removal followed.

Section 4615(a) states, in relevant part:

Any lien filed by or on behalf of a physician or provider of medical treatment services under Section 4600 or medical-legal services under Section 4621, and any accrual of interest related to the lien, *shall be automatically stayed upon the filing of criminal charges against that physician or provider* for an offense involving fraud against the workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs. The stay shall be in effect from the time of the filing of the charges until the disposition of the criminal proceedings.

(§ 4615, emphasis added.) Section 4615(b) tasks the Administrative Director with promulgating and making available a list of providers who are currently under indictment for qualifying offenses for purposes of the automatic stay. (*Ibid.*)<sup>3</sup>

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<sup>3</sup> This list is available online at: <u>https://www.dir.ca.gov/Fraud Prevention/List-of-Criminally-Charged-Providers.pdf</u>. We note that this list, provided as a matter of administrative convenience, is not itself a
basis for finding a lien is stayed. Instead, section 4615's lien applies automatically upon a triggering
indictment, and expires upon disposition of the indictment, whether or not the list yet reflects the
indictment or disposition. Furthermore, although not directly relevant here, it is important to note that
section 139.21, concurrently enacted with section 4615, provides for a related but different procedure in
the case of someone who has been *convicted* of a qualifying fraud offense. According to section 139.21,
the administrative director "shall promptly suspend" convicted providers; once the suspension goes into
effect, all the provider's liens are consolidated in a special lien proceeding, where a WCJ then determines
whether the liens are the product of fraud and should be disallowed as such. (See Lab. Code § 139.21.)

#### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 19 of 117 Page ID #:869

Section 4615's stay applies to any filings made "by or on behalf of" an indicted physician or provider. Here, from our review of the record, it appears the WCJ's conclusion that the lien is subject to the section 4615 stay was not based on a finding that lien claimant itself was under indictment, but instead that one of lien claimant's owners, Dr. David Johnson, was under indictment. (See Report, at 5.)

5 Dr. Johnson's name does appear on the list of criminally charged providers listed on the 6 Administrative Director's website. However, his name does not appear as a "provider." Instead, Dr. 7 Johnson is listed only as a co-defendant to several others listed as providers. According to the Report, 8 the WCJ took the matter off calendar based on an Excel spreadsheet distributed to WCJs on February 2, 2017. Under the circumstances, we do not believe the WCJ should have found the section 4615 stay 9 10 applied to this matter based only upon a spreadsheet, without considering and admitting evidence of the nature of Dr. Johnson's relationship to lien claimant, or whether Dr. Johnson was actually currently 11 12 under indictment for a qualifying offense. Instead, the WCJ should have allowed the parties to introduce 13 evidence at the lien trial as to (1) whether Dr. Johnson was under indictment for a qualifying offense, and (2) whether the lien was filed "by or on behalf of" Dr. Johnson. (See Lab. Code § 5313; Hamilton v. 14 Lockheed Corporation (Hamilton) (2001) 66 Cal.Comp.Cases 473, 478; Lamb v. Workmen's Comp. 15 Appeals Bd. (1974) 11 Cal.3d 274 (WCJ's decision should be supported by and refer to substantial 16 17 evidence in the record).)

18 However, according to the Supplemental Petition, the case against Dr. Johnson, Case Number 19 BA425397-06 in the Country of Los Angeles, was dismissed on March 16, 2017. Los Angeles County's 20 online case summary tool appears to confirm this representation. Therefore, regardless of what relationship Dr. Johnson might have to lien claimant, and regardless of whether Dr. Johnson himself was 22 ever a provider whose liens were subject to the section 4615 stay, the dismissal of charges against him ended the section 4615 stay in this case to the extent it existed in the first instance.

24 Accordingly, we will grant removal, rescind the Minute Order, and return the matter to the trial 25 level for further proceedings.

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#### ENCISO, Sergio

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Case 5:17-cv-00965-GW-DTB	Document 42-1	Filed 08/08/17	Page 20 of 117	Page ID
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For the foregoing reasons,

IT IS ORDERED that defendant's Petition for Removal of the Minute Order of March 1, 2017 is GRANTED.

IT IS FURTHER ORDERED as the Decision After Removal of the Workers' Compensation Appeals Board that the Minute Order of March 1, 2017 is RESCINDED and that the matter is **RETURNED** to the trial level for further proceedings.

#### WORKERS' COMPENSATION APPEALS BOARD

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### KATHERINE ZAI EWSKI

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18	CEPUTY & SEALS
19	RICHARD L. NEWMAN
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23	SERVICE MADE ON THE ABOVE DATE ON THE PERSONS LISTED BELOW AT THEIR ADDRESSES SHOWN ON THE CURRENT OFFICIAL ADDRESS RECORD.
24	ADDRESSES SHOWN ON THE CURRENT OFFICIAL ADDRESS RECORD.
25	FIRSTLINE HEALTH
26	LIENING EDGE LANSFORD & GONZALES
27	AW/bea
	ENCISO, Sergio 4

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 21 of 117 Page ID #:871

# EXHIBIT B

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 22 of 117 Page ID #:872 WORKERS' COMPENSATION APPEALS BOARD 1 2 **STATE OF CALIFORNIA** 3 Case No. ADJ7860537 **RICKY MCNEILL,** 4 (Long Beach District Office) 5 Applicant, 6 **OPINION AND ORDER** vs.

### MARINA SHIPYARD; STATE COMPENSATION INSURANCE FUND,

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Defendants.

OPINION AND ORDER GRANTING PETITION FOR RECONSIDERATION AND DECISION AFTER RECONSIDERATION

Defendant State Compensation Insurance Fund seeks reconsideration of the Stipulation and Order to Pay Lien Claim (Order) signed by the workers' compensation administrative law judge (WCJ) on February 13, 2017, wherein the WCJ approved a settlement of Coastline Medical Clinic's lien for \$550.00. Defendant contends reconsideration should be granted because, unbeknownst to the litigants, the lien was filed on behalf of a doctor who is currently under indictment for fraud-related offenses. Defendant argues therefore that the matter was automatically stayed by operation of Labor Code<sup>1</sup> section 4615, meaning the WCJ had no power to approve the settlement, and the resulting order was therefore void.

We did not receive an answer from lien claimant. We received a Report and Recommendation on Petition for Reconsideration (Report) from the WCJ, recommending that the petition be denied as untimely, but suggesting the WCJ could treat the petition as a petition requesting rescission of the Order. Based on our review of the record, we will grant reconsideration, rescind the Order, and return this matter to the trial level for further proceedings.

1 All further statutory references are to the Labor Code unless otherwise stated.

Initially, we consider the timeliness of the petition. The Order is dated February 13, 2017; the 1 2 Petition for Reconsideration was received on March 10, 2017. Section 5903 allows 20 days after service 3 of a final order, decision, or award to file a petition for reconsideration, and the time for filing may be 4 extended five days for mailing where service was made on an address in California, with an additional day if the last day for filing falls on a weekend or holiday. (Cal. Code Regs., tit. 8, § 10507(a)(1); see § 5 10508.) A petition for reconsideration is deemed filed on the day it was actually received and not on the 6 7 date it was deposited in the mail. (Cal. Code Regs., tit. 8, §§ 10845(a), 10230(a).) The time limit for 8 filing a petition for reconsideration is jurisdictional so that the Appeals Board lacks the power to grant an 9 untimely petition. (Maranian v. Workers' Comp. Appeals Bd. (2000) 81 Cal.App.4th 1058 [65 Cal.Comp.Cases 650]; Rymer v. Hagler (1989) 211 Cal.App.3d 1171; Scott v. Workers' Comp. Appeals 10 11 Bd. (1981) 122 Cal.App.3d 979 [46 Cal.Comp.Cases 1008].) 12 WCAB Rule 10500 (Cal. Code Regs., tit. 8, § 10500) states in pertinent part that: (a) Except as provided in subdivision (b) below, the Workers' 13 Compensation Appeals Board may, in its discretion, designate a party or 14 lien claimant, or their attorney or agent of record, to make service of notices of the time and place of hearing, orders approving compromise and 15 release, awards based upon stipulations with request for award and any interim or procedural orders. 16 17 (c) If the Workers' Compensation Appeals Board effects personal service of a document at a hearing or at a walk-through proceeding, the proof of 18 personal service shall be made by endorsement on the document, setting forth the fact of personal service, the name(s) of the person(s) served and 19 the date of service. The endorsement shall bear the signature of the person making the service. 20 21 Here, the Order indicates that defendant's representative was designated to serve the Order on all 22 parties. However, the Order does not reflect that defendant's representative was personally served with 23 the Order (to allow her to serve it on the other parties), and the date field is blank. In these 24 circumstances, we cannot conclude that defendant's representative was personally served with the Order

on February 13, 2017; as such, defendant was entitled to the additional five days for service provided for
by WCAB Rule 10507. Because the petition was filed March 10, 2017, exactly 25 days after February

13, 2017, we conclude the petition is timely.

#### MCNEILL, Ricky

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We turn next to the merits of the petition. Section 4615 states, in relevant part:

Any lien filed by or on behalf of a physician or provider of medical treatment services under Section 4600 or medical-legal services under Section 4621, and any accrual of interest related to the lien, *shall be automatically stayed upon the filing of criminal charges against that physician or provider* for an offense involving fraud against the workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs. The stay shall be in effect from the time of the filing of the charges until the disposition of the criminal proceedings.

(§ 4615, emphasis added.) Section 4615 tasks the Administrative Director with promulgating and making available a list of providers who are currently under indictment for qualifying offenses for purposes of the automatic stay.  $(Ibid)^2$ 

11 Section 4615's stay applies to any filings made "by or on behalf of" an indicted physician or 12 provider. (§ 4615.) Here, lien claimant itself is not listed on the indictment, or on the administrative 13 director's list of doctors and providers currently under indictment. However, the Petition for 14 Reconsideration alleges that the lien was filed on behalf of a doctor who is under indictment for a 15 qualifying offense, and who is listed on the Administrative Director's list of doctors whose liens are 16 subject to the section 4615 stay. We did not receive an answer contesting these allegations. If defendant 17 is correct, the matter was automatically stayed, the WCJ was without power to approve the settlement, 18 and the Order is void as a matter of law.

In the absence of any contrary representations that the lien was not filed on behalf of the doctor in
question, we believe the most prudent course of action is to rescind the Order and return the matter to the
WCJ for further proceedings. These proceedings should be limited to the issue of determining whether
the section 4615 stay applies. If the WCJ concludes that the stay does not apply to this case, the Order
should be reinstated.

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 <sup>2</sup> This list is available online at: <u>https://www.dir.ca.gov/Fraud\_Prevention/List-of-Criminally-Charged-Providers.pdf</u>. Although not directly relevant here, it is important to note that section 139.21, concurrently enacted with section 4615, provides for a related but different procedure in the case of someone who has been *convicted* of a qualifying fraud offense. According to section 139.21, the administrative director "shall promptly suspend" convicted providers; once the suspension goes into effect, all the provider's liens are consolidated in a special lien proceeding, where a WCJ then determines whether the liens are the product of fraud and should be disallowed as such. (See Lab. Code § 139.21.)

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 25 of 117 Page ID #:875

Accordingly, we will grant reconsideration, rescind the Order, and return the matter to the trial level for further proceedings.

For the foregoing reasons,

IT IS ORDERED that defendant's Petition for Reconsideration of the February 13, 2017 Order is GRANTED.

**IT IS FURTHER ORDERED** as the Decision After Removal of the Workers' Compensation Appeals Board that the February 13, 2017 Order is **RESCINDED** and that the matter is **RETURNED** to the trial level for further proceedings.

#### WORKERS' COMPENSATION APPEALS BOARD

DEPUTY

#### **CRISTINE E. GONDAK**

I CONCUR,

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DEPUTY

RICHARD L. NEWMAN

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25 PERONA LANGER BECK
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MCNEILL, Ricky

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Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 26 of 117 Page ID #:876

# EXHIBIT C

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 27 of 117 Page ID #:877

#### WORKERS' COMPENSATION APPEALS BOARD

#### STATE OF CALIFORNIA

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Applicant,

vs.

COUNTY OF LOS ANGELES, permissibly self-insured,

Defendant.

Case No. ADJ7921523 (Van Nuys District Office)

> OPINION AND ORDER GRANTING PETITION FOR REMOVAL AND DECISION AFTER REMOVAL

> > اً او دون روی

Lien claimants Landmark Medical Management, LLC ("Landmark") and PharmaFinance, LLC ("Pharma") seek removal in response to the November 3, 2016 Order issued by the workers' compensation administrative law judge (WCJ), wherein the WCJ stayed all proceedings on Landmark's and Pharma's lien claims pending further order of the court. Lien claimants contend the stay should not have issued, because the criminal indictments that formed the basis of the stay were not against lien claimants, but instead against "individual, natural persons."

We did not receive an answer from defendant. We received a Report and Recommendation on Petitioner for Removal (Report) from the WCJ, recommending that removal be denied. Based on our review of the record, we will grant removal, rescind the Order, and return this matter to the trial level for the WCJ for further proceedings.

#### FACTUAL BACKGROUND

Applicant settled her cumulative injury trauma claim on August 5, 2015. On December 2, 2015, she filed a Petition to Reopen; that petition is still pending before the WCJ. Lien claimants filed liens pertaining to treatment provided to applicant before the initial settlement.

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On August 18, 2016, defendant filed a Petition for Stay of Proceedings under Labor Code section 4615,<sup>1</sup> arguing lien claimants' lien trial should be stayed because individuals allegedly associated with lien claimants have been criminally indicted for workers' compensation fraud. On August 23, 2016, defendant filed an amended Petition for Stay, attaching the criminal complaint.

On November 3, 2016, the parties appeared before the WCJ for a lien trial on lien claimant's lien. According to the Report, the WCJ confirmed with the parties that the criminal complaint pertains to the services for which Pharma seeks reimbursement via its lien claim, and that defendant in this case is one of the alleged victims in the criminal case. That same day, the WCJ issued an Order stating: "All proceedings re: liens filed by Pharma Finance or Landmark are stayed pending further order from this court."

This Petition for Removal followed.

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#### DISCUSSION

Removal is an extraordinary remedy rarely exercised by the Appeals Board. (*Cortez v. Workers' Comp. Appeals Bd.* (2006) 136 Cal.App.4th 596, 600, fn. 5 [71 Cal.Comp.Cases 155, 157, fn. 5]; *Kleemann v. Workers' Comp. Appeals Bd.* (2005) 127 Cal.App.4th 274, 281, fn. 2 [70 Cal.Comp.Cases 133, 136, fn. 2].) The Appeals Board will grant removal only if the petitioner shows that substantial prejudice or irreparable harm will result if removal is not granted. (Cal. Code Regs., tit. 8, § 10843(a); see also Cortez, supra; Kleemann, supra.) Also, the petitioner must demonstrate that reconsideration will not be an adequate remedy if a final decision adverse to the petitioner ultimately issues.' (Cal. Code Regs., tit. 8, § 10843(a).)

Section 4615 states, in relevant part:

Any lien filed by or on behalf of a physician or provider of medical treatment services under Section 4600 or medical-legal services under Section 4621, and any accrual of interest related to the lien, *shall be automatically stayed upon the filing of criminal charges against that physician or provider* for an offense involving fraud against the workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs. The stay shall be in effect from the time of the filing of the charges until the disposition of the criminal proceedings.

All further references are to the Labor Code unless otherwise specified.

AGUIRRE, Carmen

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(§ 4615, emphasis added.) Section 4615 tasks the Administrative Director with promulgating and making available a list of providers who are currently under indictment for qualifying offenses for purposes of the automatic stay.  $(Ibid.)^2$ 

In circumstances such as these, the WCJ's decision "must be based on admitted evidence in the record" and must be supported by substantial evidence. (See §§ 5903, 5952, subd. (d); *Hamilton v. Lockheed Corporation (Hamilton)* (2001) 66 Cal.Comp.Cases 473, 478; *Lamb v. Workmen's Comp. Appeals Bd.* (1974) 11 Cal.3d 274 [39 Cal.Comp.Cases 310]; *Garza v. Workmen's Comp. Appeals Bd.* (1970) 3 Cal.3d 312 [35 Cal.Comp.Cases 500]; *LeVesque v. Workers' Comp. Appeals Bd.* (1970) 1 Cal.3d 627 [35 Cal.Comp.Cases 16].) As required by section 5313 and explained in *Hamilton*, "the WCJ is charged with the responsibility of referring to the evidence in the opinion on decision, and of clearly designating the evidence that forms the basis of the decision." (*Hamilton, supra*, at p. 475.)

Section 4615's stay applies to any filings made "by or on behalf of" an indicted physician or provider. (§ 4615.) Here, lien claimants themselves are not listed on the indictment, or on the administrative director's list of doctors and providers currently under indictment. However, the Petition for Stay alleges that a doctor under indictment for a qualifying offense was involved in the provision of the services for which that the lien seeks compensation, and the Report states that the WCJ confirmed this with the parties. It is unclear from the record in what manner and to what extent the indicted individual is alleged to have been involved with the current lien, and therefore whether the lien was filed "on behalf of" the indicted person under the meaning of section 4615. The WCJ did not admit any evidence showing those facts, nor do the Minutes of Hearing contain any stipulations to that effect. Moreover, the indicted doctor's name provided in the Petition for Stay of Proceedings is not the same name provided in the attached indictment; it is not clear which doctor is alleged to have been involved with this particular lien and the indictment. Finally, the relationship between Landmark and Pharma is

<sup>&</sup>lt;sup>2</sup> This list is available online at: <u>https://www.dir.ca.gov/Fraud\_Prevention/List-of-Criminally-Charged-Providers.pdf</u>. Although not directly relevant here, it is important to note that section 139.21, concurrently enacted with section 4615, provides for a related but different procedure in the case of someone who has been *convicted* of a qualifying fraud offense. According to section 139.21, the administrative director "shall promptly suspend" convicted providers; once the suspension goes into effect, all the provider's liens are consolidated in a special lien proceeding, where a WCJ then determines whether the liens are the product of fraud and should be disallowed as such. (See Lab. Code § 139.21.)

#### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 30 of 117 Page ID #:880

not entirely clear from the record, nor is it clear why the WCJ believed that *all* liens filed by either
 Landmark or Pharma must be stayed pursuant to section 4615.

In the circumstances, the WCJ's decision is not compliant with *Hamilton*, and we simply do not have the record necessary to determine whether the automatic stay of section 4615 applies to this lien or to any other liens filed by Landmark or Pharma.

Accordingly, we will grant lien claimants' Petition for Removal, rescind the Order, and return the matter to the trial level for a new decision after a hearing on the record at which evidence may be presented.

AGUIRRE, Carmen

	Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 31 of 117 Page ID #:881
1	For the foregoing reasons,
2	<b>IT IS ORDERED</b> that lien claimants' Petition for Removal of the Order issued by the WCJ on
3	November 3, 2016 is GRANTED.
4	IT IS FURTHER ORDERED as the Decision After Removal of the Workers' Compensation
5	Appeals Board that the November 3, 2016 Order is <b>RESCINDED</b> and that the matter is <b>RETURNED</b> to
6	the trial level for further proceedings.
7	
8	WORKERS' COMPENSATION APPEALS BOARD
9	$()$ · $P_{1}$
10	Audral Jawes
11	
12	I CONCUR, DEIDRA E. LOWE
13	$\cap \cap$
14	KZalensh
15	KATHERINE ZALEWSKI
16	CONCURRING, BUT NOT SIGNING
17	
18	MARGUERITE SWEENEY
19	1001 * 557
20	DATED AND FILED AT SAN FRANCISCO, CALIFORNIA
21	APR 1 3 2017
22	SERVICE MADE ON THE ABOVE DATE ON THE PERSONS LISTED BELOW AT THEIR ADDRESSES SHOWN ON THE CURRENT OFFICIAL ADDRESS RECORD.
23	CARMEN AGUIRRE
24	GLAUBER BERENSON
25 26	TENENHOUSE, MINASSIAN & ADHAM THE BLUE LAW GROUP
20	AW/bea
- '	
	AGUIRRE, Carmen 5

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 32 of 117 Page ID #:882

# EXHIBIT D

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 33 of 117 Page ID

#:883 STATE OF CALIFORNIA

Division of Workers' Compensation Workers' Compensation Appeals Board

#### CASE NUMBER: ADJ 9803711

LUIS LEONEL LOPEZ VARGAS; NATIONAL SCRIPT PHARMACY (Lien Claimant)

-vs.-

THE ACADEMY OF MAGICAL ARTS; COMPWEST; ICW

WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE:

Hon. PAUL DeWEESE

DATE:

March 15, 2017

### **<u>REPORT AND RECOMMENDATION</u>** ON PETITION FOR RECONSIDERATION

### I INTRODUCTION

Date of Injury: Age on DOI: Occupation: Parts of Body Alleged:

<u>Identity of Petitioner:</u> <u>Timeliness:</u> <u>Verification</u>: Date of Alleged Order:

Petitioner's Contentions:

December 2, 2009 to December 2, 2014 46 Dishwasher Multiple

Lien claimant, National Script Pharmacy The petition was <u>late</u> filed on March 13, 2017 The petition was verified February 2, 2017

Petitioner contends the WCJ erred by ordering its lien stayed, but no such order was made.

#### II FACTS

Applicant Luis Leonel Lopez Vargas filed three separate Applications for Adjudication of Claim alleging multiple injuries on November 10, 2014 (**ADJ 9803696**); May 7, 2014 (**ADJ 9937468**); and during the period December 2, 2009 to December 2, 2014 (**ADJ 9803711**). All of applicant's claims were resolved by way of Joint Compromise and Release approved on August 6, 2015.

On October 27, 2016, lien claimant National Script Pharmacy (petitioner herein), through its representative Anthesis Global, Inc., filed a lien in case number **ADJ 9803711**.

On February 2, 2017, in response to a Declaration of Readiness to Proceed filed by a different lien claimant, a Lien Conference was held in case number **ADJ 9803711**. At that time, defendants advised the court that all liens of record had been resolved except for Multicare Health Center (who did not appear at the Lien Conference) and National Script Pharmacy (who did appear). The court noted on the Minutes of Hearing dated February 2, 2017 that a Notice of Intention to Dismiss the lien of Multicare Health Center would be issued as a result of its non-appearance at the conference,<sup>1</sup> and that the lien of National Script Pharmacy was stayed per Labor Code section 4615.

On March 13, 2017, 39 days after the conference, lien claimant filed an untimely and improper petition for reconsideration.

#### III DISCUSSION

The petition for reconsideration is improper in that it is not filed in response to a final decision or order which resolves the substantive rights, liabilities or obligations of the parties. In fact, this judge did not make any order at all regarding National Script Pharmacy.

Labor Code section 4615(a), which took effect on January 1, 2017 as part of Senate Bill 1160, provides that "Any lien filed by ... a physician or provider of medical treatment [or medical-legal] services ... shall be *automatically* stayed upon the filing of criminal charges against that physician or provider [for certain specified offenses]. The stay shall be in effect from the time of the filing of charges until the disposition of the criminal proceedings."

<sup>&</sup>lt;sup>1</sup> The NOI issued on 2/3/2017, there was no objection, and that lien was ordered dismissed on 3/6/2017.

(emphasis added).

By the express terms of the statute, the stay imposed by section 4615 is automatic. It occurs by operation of law without any order of or action by the Board. This judge's notation on the February 2, 2017 Minutes was not an order, but an observation regarding the <u>already</u> <u>existing</u> (as of January 1, 2017) status of the lien and an explanation for the record regarding why that lien was not resolved or otherwise disposed of at the Lien Conference.

As with all new statutes and procedures, the interpretation and application of section 4615 is evolving at the Board's district offices as guidance and instructions are received over time from the Presiding Judges and the Chief Judge. In late January, at a lien conference in another case, a defendant presented this judge with documentation from the Secretary of State showing that a chiropractor named Bahar Danesh Garib (aka Bahar Gharib-Danesh) was a shareholder of National Script Pharmacy and was listed as holding all of the pharmacy's officer positions. As acknowledged by petitioner, that chiropractor is currently under indictment and there is no doubt that section 4615 would apply to the chiropractor's direct liens. After consultation with the Presiding Judge in the Anaheim District Office, this judge was advised that it was the view of the Presiding Judge as well as her superior, the Associate Chief Judge for the South, that the liens of any companies owned or controlled by indicted individuals should also be considered stayed. As a result, this judge began advising National Script Pharmacy that its liens were considered stayed, including the February 2, 2017 notation on the Minutes of the instant case.

However, after further consultation with the Chief Judge and input from the DWC Legal Department, the Presiding Judge in Anaheim recently advised all of the judges in this office that only lien claimants who were expressly listed as stayed in EAMS or specifically named as indicted providers should be considered automatically stayed pursuant to section 4615. For lien claimants who, as in this case, may be owned or controlled by indicted individuals but who are not themselves indicated or listed as stayed in EAMS, the judges were instructed to consider their status on a case-by-case basis, and that it was up to defendants (or any other interested party with standing to do so) to assert that section 4615 should apply and to provide evidence and argument in support of that position at a hearing on the issue.

This current approach is largely in agreement with the arguments made in the instant petition for reconsideration. If this judge had made an actual order or finding that National

LUIS LEONEL LOPEZ VARGAS

## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 36 of 117 Page ID #:886

Script Pharmacy's lien was stayed in this case, the order or finding would be rescinded. However, since no order or finding was ever made, there is nothing to rescind in response to the petition.

Lien claimant is free to file a Declaration of Readiness to Proceed on its lien if it wishes, and a Lien Conference will be set.<sup>2</sup> If either of the defendants herein wishes to assert that the lien should be considered stayed pursuant to section 4615, that issue can be heard and a formal finding of fact can be made. If lien claimant is then aggrieved by that finding, a petition for reconsideration (or perhaps removal) would be appropriate. Otherwise, there is nothing which requires action by the Appeals Board. If defendants do not choose to assert that the lien should be considered stayed, then any regular disputes regarding defendants' liability to lien claimant can be litigated in the normal fashion.

Finally, even if the note on the Minutes were considered an order, the petition for reconsideration is untimely. National Script Pharmacy had a representative present at the February 2, 2017 Lien Conference who was given a copy of the Minutes by defendant. As a result, lien claimant had until February 22, 2017 to file a petition for reconsideration.

#### IV <u>RECOMMENDATION</u>

It is respectfully recommended that lien claimant's Petition for Reconsideration be dismissed as not taken from any order or finding of the court, and that the matter be returned to the trial level for further proceedings upon the request of any party.

DATE: March 15, 2017

Paul Dellesse

**PAUL DeWEESE** WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE

SERVICE:

ANTHESIS PALMDALE, PO BOX 3600 PALMDALE CA 93590 COMPWEST NEWPORT BEACH PO BOX 40799 LANSING MI 48901 DIETZ GILMOR LONG BEACH, 249 E OCEAN BLVD STE 1000 LONG BEACH CA 90802, MARIAH@DGCATTORNEYS.COM

<sup>&</sup>lt;sup>2</sup> Although it will have to wait until the Appeals Board acts on the petition for reconsideration, unless lien claimant withdraws the petition for reconsideration in writing in light of the analysis herein.

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 37 of 117 Page ID #:887

#### INSURANCE CO OF THE WEST SAN DIEGO , PO BOX 509039 SAN DIEGO CA 92150 NATIONAL SCRIPT PHARMACY RESEDA , PO BOX 101565 PASADENA CA 91189 RAPHAEL HEDWAT SHERMAN OAKS , 5170 SEPULVEDA BLVD STE 380 SHERMAN OAKS CA 91403, HEDWATLAW@GMAIL.COM

ON: 3/15/2017 BY:

LUIS LEONEL LOPEZ VARGAS

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 38 of 117 Page ID #:888

# EXHIBIT E

## Case 5:17-cv-00965-GW-DTB DOSWAPPETOR CALFINER 08/08/17 Page 39 of 117 Page ID WORKERS' COMPENSATION APPEALS BOARD

	CASE NUMBER(s):ADJ 9361128
Munquia Oliver	CASE NUMBER(s): $// J / 56 / 28$
Applicant,	MINUTES OF HEARING/ORDER/ORDER AND
	DECISION ON REQUEST FOR CONTINUANCE/
v.	ORDER TAKING OFF CALENDAR/
	NOTICE OF HEARING □ before   脸 at
Defandants	$\Box \text{ TRIAL } \Box \text{ MSC}$
Virtual Composites Co Inc; SCIF	$\Box$ conf $\Box$ exp hearing , $\Delta$ lien
Care Composition Constrainty	DATE OF: HEARING $5/4/207$ REQUEST
	SUPPLEMENTAL SIGN IN SHEET IS ATTACHED U SUPPLEMENTAL PAGES/ORDERS
<b>APPEARANCES:</b> APPLICANT D PRESENT D NOT PRESE	INT
APPLICANT REPRESENTED BY	$\Box$ ATTORNEY $\Box$ HEARING REP.
DEFENDANT REPRESENTED BY SCIF Legal by Jo	
OTHERS APPEARING Mana Mondoza for Empiri	re Radiology attorney a Hearing Rep.
INTERPRETER	
	National Societ praimant Paseo Praim
	by Tittam Rebin
POSITION OF OPPOSING PARTY	
REASON FOR REQUEST	BOARD REASON
□ FURTHER DISCOVERY: □ APP MED □ DEF MED □ AME □ DEPC	
$\Box$ CALENDAR CONFLICT: $\Box$ APPLICANT $\Box$ DEFENSE $\Box$ L.C	
□ SETTLEMENT PENDING	□ REPORTER □ INTERPRETER □ NOT AVAILABLE
IMPROPER/INSUFFICIENT NOTICE BY PARTY	U WCJ NOT AVAILABLE U CHALLENGE BY U RECUSAL
□ IMPROPER DECLARATION OF READINESS/VALID OBJECTION	$\Box$ ARBITRATION $\Box$ DEFFECTIVE WCAB NOTICE
$\Box$ NON-APPEARANCE $\Box$ APP $\Box$ DEF $\Box$ LIEN CLAIMANT $\Box$ WITNESS	
□ APPLICANT □ DEF COUNSEL □ VACATION □ ILLNE	
□ UNAVAILABILITY OF WITNESSES □ APP □ DEFENSE	Dares Drading will build discute the inin
□ DISPUTE RESOLVED BY AGREEMENT □ NO ISSUES PENDER	
□ JOINDER □ CONSOLIDATION □ VENUE □ NEW APPLICATION	
□ ARBITRATION □ UEBTF □ BANKRUPTCY: □ AP □ DEFENDAN	Dec alla anni l
APPLICANT NOW REPRESENTED     REQUESTS REPRESENTATION	None puncer
CHANGE OF CIRCUMSTANCES	
GOOD CAUSE APPEARING, IT IS ORDERED THAT THE REQ	
□ OTOC □ C & R/STIPS SUBMITTED FOR APPROVAL	$\Box C \& R/STIPS APPROVED$
□ LIEN STIPS AND ORDER APPROVED □ N.O.I. TO ALLOW/DIS	
	LIEN TRIAL CONT'D TESTIMONY
SET ON July 19th 17 AT 83 An LOCATION	ANA BEFORE JUDGE the Contract
DATE 5/4/17	1 1 A CLEV De De -
Supp Payer	WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE
NOTICE TO DEFENDANT ADDI ICANT - LIEN CLAIMANT Durant	to Rule 10500 you are designated to serve this/these document(s) on all parties as shown
on the Official Address Record.	
Date $\underline{\Box}$ $\underline{\Box}$ $\underline{\Box}$ $\underline{\Box}$ $\underline{\Box}$ $\underline{\Box}$ $\underline{\Box}$ $\underline{\Box}$	Served on parties and licn claimants present

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 40 of 117 Page ID #:890

STATE OF CALIFORNIA DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD

MINUTES OF HEARING (addendum)

	ES OF HEAMING (Inductions)
CASE NUMBER(S) ADJ 936112	8
CASE TITLE ONER MUNGU	À
PLEASE PRINT CLEARLY	PLEASE PRINT CLEARLY
Lien Claimant: Phanco	Lien Claimant:
Appearance by: Rolph Goulf	Appearance by:
	Law Firm/Company:
Law Firm/Company:	
Lien Claimant:	Lien Claimant:
Appearance by:	Appearance by:
Law Firm/Company:	Law Firm/Company:
Lien Claimant:	Lien Claimant:
Appearance by:	Appearance by:
Law Firm/Company:	Law Firm/Company:
	Lien Claimant:
Lien Claimant:	
Appearance by:	Appearance by:
Law Firm/Company:	Law Firm/Company:
	Lien Claimant:
Lien Claimant:	-
Appearance by:	
Law Firm/Company:	Law Firm/Company:
	Lien Claimant:
Lien Claimant:	Appearance by
Appearance by:	-
Law Firm/Company:	Law Firm/Company:

Page \_\_\_\_\_ of \_\_\_\_\_

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 41 of 117 Page ID #:891

CASE NUMBER(S) ADJ9361128 . Virtual Composites Co dre. Muna CASE TITLE SUPPLEMENT TO MINUTES OF HEARING/ORDER/ORDER AND DECISION ON REQUEST FOR CONTINUANCE/ORDER TAKING OFF CALENDAR/NOTICE OF HEARING 5/4/17-HEARING DATE COMMENT/DISCUSSION/MOTION Bahan GLADAT Mr. nest the handrold 01 Q. Nation 0  $\sqrt{M} \sigma$ h Por Baha josition Tele 20 Ċ. Styl D q 2017 and and have Αĥ to  $\alpha$ ۸ ١ n J on  $\langle \sigma \rangle$ moth <sup>\*</sup>ا Con truced CAR tro \$ increal No 5 ordered. ĩΑ A-2 ORDER(S) 🛸 ÷ COMPENSATION ADMINISTRATIVE LAW JUDGE WORKERS Served with the Minutes of Hearing.

Ca	se 5:17-cv-00965-GW-DTB Document 42-1 F #:892	iled 08/08/17 Page 42 of 117 Page ID
1	NATIONAL SCRIPT PHARMACY	
2	PO Box 101565 Pasadena, CA 91189-1565	
3	Telephone (877) 201-0820	
4	STATE OF CA WORKERS' COMPENSAT	ALIFORNIA TION APPEALS BOARD
5		
6	Oliver Enriquez Munguia	Case No.: ADJ9361128
7	Applicant,	TRIAL BRIEF IN OPPOSITION TO AN
8	VS.	ORDER STAYING THE LIEN CLAIM NATIONAL SCRIPT PHARMACY
9		
10	Virtual Composites Co., Inc.; SCIF	
	Defendants,	
11 12	TO THE PRESIDING WORKERS' DEFENDANTS AND TO THEIR ATTORNEY	COMPENSATION JUDGE, AND TO OF RECORD HEREIN:
13	National Script Pharmacy, submits the fol	llowing written Response to the Honorable WCJ
14	Hawthorne's minute order dated 5/14/2017.	
15	1. The Lien Claim for National Script I	Pharmacy is not subject to any stay issued by the
16	Department of Industrial Relations and therefore ha	s standing for a fair and adequate hearing before
17	the jurisdiction of the WCAB.	
18	<u> </u>	
19	THE LIEN CLAIM FOR NATIONAL SCRIPT	PHARMACY IS NOT SUBJECT TO ANY
20	STA	Y
21		hearing regarding Liens issues. National Script
22	Pharmacy had wished to proceed but Defendant ha	d raised issues that the Lien Claim for National
23	Script Pharmacy was subject to a stay, as Defend	
24	with physicians who have been stayed by the Depar	
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### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 43 of 117 Page ID #:893

arguments by Defendant, the Honorable WCJ Hawthorne issued a Supplement to the minutes of
 hearing and issued an order that specifically indicated:

3	"Bahar Gharib Danesh is the sole shareholder of National Script Pharmacy, Inc.
4	Bahar Gharib Danesh has been indicted. However National Script Pharmacy, Inc.
5	is taking the position that as a corporation they still have standing to proceed.
6	Parties shall have until June 19 <sup>th</sup> , 2017 by 5:00 pm to submit trial briefs on the
7	limited issue of whether or not the corporation has standing to proceed
8	independently of the sole share holder.
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This matter is continued to July 18<sup>th</sup>, 2017 on the sole issue of whether or not National Script has standing to proceed.

It is so ordered."

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National Script Pharmacy is not subject to any stay by the Department of Industrial
Relations and has standing to proceed on its lien claim. Any motion and/or order that prohibits
National Script Pharmacy from proceeding to a fair hearing would be a complete violation of their

#### 15 due process rights.

Lien Claimant, National Script Pharmacy is a "<u>Corporation</u>" and as a corporation is
separate and distinct from its officers and share holders.

Black's Law Dictionary; Seventh Edition, Bryan A. Garner 2001, Legal Definition of a
 corporation specifically states:

"Corporation, n. An entity (usu. a business) <u>having authority under law to act as</u> <u>a single person distinct from the shareholders</u> who own it and having rights to issue stock and exist indefinitely; a group or succession of persons established in accordance with legal rules into a legal or juristic person that <u>has legal personality</u> <u>distinct from the natural persons who make it up</u>, exists indefinitely apart from

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 44 of 117 Page ID #:894

them, and has the legal powers that its constitution gives it." (Emphasis added.)

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This has been confirmed by the **California Supreme Court** in the matter of <u>Merco Constr.</u> <u>Engineers, Inc. v. Municipal Court</u> L.A. No. 30825. Supreme Court of California. July 25, 1978, wherein the court very clearly stated that:

"It is fundamental, of course, that a "corporation is a distinct legal entity separate from its stockholders and from its officers." (Maxwell Cafe v. Dept. Alcoholic Control (1956) <u>142 Cal. App. 2d 73</u>, 78 [298 P.2d 64].) "A corporation ... in its corporate ... rights and liabilities ... is as distinct **[21 Cal. 3d 730]** from the persons composing it, as an incorporated city is from an inhabitant of that city." (Curtiss v. Murry (1864) 26 Cal. 633, 634-635; see also Miller v. McColgan (1941) <u>17 Cal. 2d</u> <u>432</u>, 436 [110 P.2d 419, 134 A.L.R. 1424]; Erkenbrecher v. Grant (1921) 187 Cal. 7, 9 [200 P. 641]; Jacques, Inc. v. State Bd. of Equalization (1957) <u>155 Cal. App. 2d</u> <u>448</u>, 460 [318 P.2d 6]; Dandini v. Dandini (1953) <u>120 Cal. App. 2d 211</u>, 217 [260 P.2d 1033]; 6 Witkin, Summary of Cal. Law (8th ed. 1974) p. 4316.)."

Therefore, it would be improper to "Stay" the lien claim for National Scrip Pharmacy or to
deny National Script Pharmacy the standing to a fair hearing.

Labor Code Section 4615, states that any physician or provider's lien shall be automatically stayed upon the filing of criminal charges against that physician or **provider**.

"4615. (a) Any lien filed by or on behalf of a physician or provider of medical treatment services under Section 4600 or medical-legal services under Section 4621, and any accrual of interest related to the lien, shall be automatically stayed upon the filing of criminal charges against that physician or **provider** for an offense involving fraud against the workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs. The stay shall be in effect from the time of the filing of the

## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 45 of 117 Page ID

charges until the disposition of the criminal proceedings." (Emphasis added.)

National Script Pharmacy as stated is a "Corporation", and has its own legal personality and is distinct from the natural persons who make it up, and exists indefinitely apart from them.

National Script Pharmacy is a pharmacy "Provider" and no physician who has been indicted has dispensed and/or provided any treatment services and/or medical legal services in any matter for which it has issued billing. Services at National Script Pharmacy have been performed by a pharmacist and **not by any indicted physician**. National Script Pharmacy as a "Provider" has not been named or charged in any indictment.

9 This issue has been previously addressed in the matter of Luis Leonel Lopez v. The 10 Academy of Magical Arts: Compwest; IWC, ADJ9803711 (see attached Report and 11 Recommendation), wherein the Honorable WCJ Deweese, specifically indicated on his Report and 12 Recommendation to the WCAB:

"... after further consultation with the Chief Judge and input from the DWC 14 Legal Department, the Presiding Judge in Anaheim recently advised all of the judges in this office that only lien claimants who were expressly listed as stayed in EAMS or specifically named as indicated providers should be considered automatically stayed pursuant to section 4615." (Emphasis added.)

18 WCJ Deweese further stated:

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19 "This current approach is largely in agreement with the arguments made in the 20 instant petition for reconsideration. If this judge had made an actual order of 21 finding that National Script Pharmacy's lien was stayed in this case, the order or 22 finding would be rescinded." (Emphasis added.)

23 Therefore, consistent with the Honorable WCJ Deweese, the Honorable Chief Judge for 24 the South, the Honorable Presiding WCJ in the Anaheim District Office and the DWC Legal

Ca	se 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 46 of 117 Page ID #:896
1	<b>Department,</b> it would be improper and a violation of Lien Claimant's due process rights to have its
2	lien claim stayed. National Script Pharmacy it's entitled to a fair and adequate opportunity to be
3	heard.
4	Wherefore, it is respectfully requested that this court deny any request to "stay" the lien
5	claim for National Script Pharmacy.
6	Date May 17, 2017 Respectfully submitted,
7	$\sum$
8	Jorge D. Shuton
9	National Script Pharmacy
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Ca	se 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 47 of 117 Page ID #:897
1	VERIFICATION
2	STATE OF CALIFORNIA OF COUNTY OF LOS ANGELES
3	I have read the forgoing <b>OBJECTION TO REQUEST FOR STAY REGARDING</b>
4	NATIONAL SCRIPT PHARMACY and know its contents.
5	
6	/XX/ I am a Hearing Representative for Lien Claimant/ Petitioner, parties to this action,
7	and I am authorized to make this verification for and on its behalf, and I make this verification for
8	that reason. I am informed and believe, and on that ground allege, that the matters stated in the
9	foregoing document are true. The matters stated in the foregoing document are true of my own
10	knowledge except as to those matters, which are stated in the information and belief, and as to those
11	matters I believe them to be true.
12	I declare, under penalty of perjury, under the laws of the State of California, that the
13	foregoing is true and correct.
14	
15	Executed on May 17, 2017, at Los Angeles, California.
16	
17	Jorge D. Shuton
18	National Script Pharmacy
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#### Case 5:17-cv-00965-GW-DTB Dequineet 42-1-AFiler ASAPA17 Page 48 of 117 Page ID

Division of Workers' Compensation Workers' Compensation Appeals Board

CASE NUMBER: ADJ 9803711

LUIS LEONEL LOPEZ VARGAS; NATIONAL SCRIPT PHARMACY (Lien Claimant)

-vs.-

THE ACADEMY OF MAGICAL ARTS; COMPWEST; ICW

WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE:

Hon. PAUL DeWEESE

DATE:

March 15, 2017

#### REPORT AND RECOMMENDATION ON PETITION FOR RECONSIDERATION

#### I INTRODUCTION

Date of Injury: Age on DOI: Occupation: Parts of Body Alleged:

Identity of Petitioner: <u>Timeliness</u>: <u>Verification</u>: Date of Alleged Order:

Petitioner's Contentions:

December 2, 2009 to December 2, 2014 46 Dishwasher Multiple

Lien claimant, National Script Pharmacy The petition was <u>late</u> filed on March 13, 2017 The petition was verified February 2, 2017

Petitioner contends the WCJ erred by ordering its lien stayed, but no such order was made.

Document ID: 4960272418938552320

#### II <u>FACTS</u>

Applicant Luis Leonel Lopez Vargas filed three separate Applications for Adjudication of Claim alleging multiple injuries on November 10, 2014 (ADJ 9803696); May 7, 2014 (ADJ 9937468); and during the period December 2, 2009 to December 2, 2014 (ADJ 9803711). All of applicant's claims were resolved by way of Joint Compromise and Release approved on August 6, 2015.

On October 27, 2016, lien claimant National Script Pharmacy (petitioner herein), through its representative Anthesis Global, Inc., filed a lien in case number ADJ 9803711.

On February 2, 2017, in response to a Declaration of Readiness to Proceed filed by a different lien claimant, a Lien Conference was held in case number ADJ 9803711. At that time, defendants advised the court that all liens of record had been resolved except for Multicare Health Center (who did not appear at the Lien Conference) and National Script Pharmacy (who did appear). The court noted on the Minutes of Hearing dated February 2, 2017 that a Notice of Intention to Dismiss the lien of Multicare Health Center would be issued as a result of its non-appearance at the conference,<sup>4</sup> and that the lien of National Script Pharmacy was stayed per Labor Code section 4615.

On March 13, 2017, 39 days after the conference, lien claimant filed an untimely and improper petition for reconsideration.

#### III DISCUSSION

The petition for reconsideration is improper in that it is not filed in response to a final decision or order which resolves the substantive rights, liabilities or obligations of the parties. In fact, this judge did not make any order at all regarding National Script Pharmacy.

Labor Code section 4615(a), which took effect on January 1, 2017 as part of Senate Bill 1160, provides that "Any lien filed by ... a physician or provider of medical treatment [or medical-legal] services ... shall be *automatically* stayed upon the filing of criminal charges against that physician or provider [for certain specified offenses]. The stay shall be in effect from the time of the filing of charges until the disposition of the criminal proceedings."

LUIS LEONEL LOPEZ VARGAS

<sup>&</sup>lt;sup>1</sup> The NOI issued on 2/3/2017, there was no objection, and that lien was ordered dismissed on 3/6/2017.

(emphasis added).

By the express terms of the statute, the stay imposed by section 4615 is automatic. It occurs by operation of law without any order of or action by the Board. This judge's notation on the February 2, 2017 Minutes was not an order, but an observation regarding the <u>already</u> <u>existing</u> (as of January 1, 2017) status of the lien and an explanation for the record regarding why that lien was not resolved or otherwise disposed of at the Lien Conference.

As with all new statutes and procedures, the interpretation and application of section 4615 is evolving at the Board's district offices as guidance and instructions are received over time from the Presiding Judges and the Chief Judge. In late January, at a lien conference in another case, a defendant presented this judge with documentation from the Secretary of State showing that a chiropractor named Bahar Danesh Garib (aka Bahar Gharib-Danesh) was a shareholder of National Script Pharmacy and was listed as holding all of the pharmacy's officer positions. As acknowledged by petitioner, that chiropractor is currently under indictment and there is no doubt that section 4615 would apply to the chiropractor's direct liens. After consultation with the Presiding Judge in the Anaheim District Office, this judge was advised that it was the view of the Presiding Judge as well as her superior, the Associate Chief Judge for the South, that the liens of any companies owned or controlled by indicted individuals should also be considered stayed. As a result, this judge began advising National Script Pharmacy that its liens were considered stayed, including the February 2, 2017 notation on the Minutes of the instant case.

However, after further consultation with the Chief Judge and input from the DWC Legal Department, the Presiding Judge in Anaheim recently advised all of the judges in this office that only lien claimants who were expressly listed as stayed in EAMS or specifically named as indicted providers should be considered automatically stayed pursuant to section 4615. For lien claimants who, as in this case, may be owned or controlled by indicted individuals but who are not themselves indicated or listed as stayed in EAMS, the judges were instructed to consider their status on a case-by-case basis, and that it was up to defendants (or any other interested party with standing to do so) to assert that section 4615 should apply and to provide evidence and argument in support of that position at a hearing on the issue.

This current approach is largely in agreement with the arguments made in the instant petition for reconsideration. If this judge had made an actual order or finding that National

LUIS LEONEL LOPEZ VARGAS

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 51 of 117 Page ID #:901

Script Pharmacy's lien was stayed in this case, the order or finding would be rescinded. However, since no order or finding was ever made, there is nothing to rescind in response to the petition.

Lien claimant is free to file a Declaration of Readiness to Proceed on its lien if it wishes, and a Lien Conference will be set.<sup>2</sup> If either of the defendants herein wishes to assert that the lien should be considered stayed pursuant to section 4615, that issue can be heard and a formal finding of fact can be made. If lien claimant is then aggrieved by that finding, a petition for reconsideration (or perhaps removal) would be appropriate. Otherwise, there is nothing which requires action by the Appeals Board. If defendants do not choose to assert that the lien should be considered stayed, then any regular disputes regarding defendants' liability to lien claimant can be litigated in the normal fashion.

Finally, even if the note on the Minutes were considered an order, the petition for reconsideration is untimely. National Script Pharmacy had a representative present at the February 2, 2017 Lien Conference who was given a copy of the Minutes by defendant. As a result, lien claimant had until February 22, 2017 to file a petition for reconsideration.

#### IV RECOMMENDATION

It is respectfully recommended that lien claimant's Petition for Reconsideration be dismissed as not taken from any order or finding of the court, and that the matter be returned to the trial level for further proceedings upon the request of any party.

DATE: March 15, 2017

Paul' Dellieue

PAUL DeWEESE WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE

SERVICE:

ANTHESIS PALMDALE, PO BOX 3600 PALMDALE CA 93590 COMPWEST NEWPORT BEACH PO BOX 40799 LANSING MI 48901 DIETZ GILMOR LONG BEACH, 249 E OCEAN BLVD STE 1000 LONG BEACH CA 90802, MARIAH@DGCATTORNEYS.COM

LUIS LEONEL LOPEZ VARGAS

ADJ9803711 Document ID: 4960272418938552320

<sup>&</sup>lt;sup>2</sup> Although it will have to wait until the Appeals Board acts on the petition for reconsideration, unless lien claimant withdraws the petition for reconsideration in writing in light of the analysis herein.

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 52 of 117 Page ID #:902

INSURANCE CO OF THE WEST SAN DIEGO, PO BOX 509039 SAN DIEGO CA 92150 NATIONAL SCRIPT PHARMACY RESEDA, PO BOX 101565 PASADENA CA 91189 RAPHAEL HEDWAT SHERMAN OAKS, 5170 SEPULVEDA BLVD STE 380 SHERMAN OAKS CA 91403. HEDWATLAW@GMAIL.COM

ON: 3/15/2017

BY:

LUIS LEONEL LOPEZ VARGAS

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ADJ9803711 Document ID: 4960272418938552320

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Ca	e 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 53 of 117 Page ID #:903
1	PROOF OF SERVICE
2	STATE OF CALIFORNIA
3	COUNTY OF LOS ANGELES
	I am in the County of Los Angeles, State of California. I am over the age of 18 years and not a party
4	to the within action. My business address is 1933 W. Whittier Blvd. Montebello, CA 90640.
5	On May 18, 2017 I served the foregoing document described as: TRIAL BRIEF IN
6	<b>OPPOSITION TO AN ORDER STAYING THE LIEN CLAIM NATIONAL SCRIPT</b> on all
7	interested parties in this action by placing a true copy thereof enclosed in a sealed envelope with
8	postage thereon fully prepaid in the United States mailed at Montebello, California, addressed as
9	follows:
10 11	WORKERS COMPENSATION APPEALS BOARD 605 W SANTA ANA BOULEVARD, BLDG 28, SUITE 451 SANTA ANA, CA 92701-4070
12	ANTHESIS PALMDALE PO BOX 3600 PALMDALE CA 93590
	CA MED MANAGEMENT MONTEBELLO EDD SDI SANTA ANA EDD SDI SANTA ANA
13	EMPIRE RADIOLOGY SHERMAN OAKS14622 VENTURA BLVD STE 725 SHERMAN OAKS CA 91403JOHN JANSEN SANTA ANA2114 N BROADWAY STE 200 SANTA ANA CA 92706
14	MEDICAL LIEN MGT NORCOPO BOX 6829 NORCO CA 92860NATIONAL SCRIPT PHARMACY RESEDA6944 RESEDA BLVD STE A RESEDA CA 91335
15	PARAMOUNT MGT SERVICES SHERMAN OAKS14622 VENTURA BLVD STE 725 SHERMAN OAKS CA 91403PASEO PHARMACY2237 E COLORADO BLVD STE 104 PASADENA CA 91107PHARMCO TORRANCE381 VAN NESS AVENUE STE 1506 TORRANCE CA 90501
16	PHARMCO TORRANCE       381 VAN NESS AVENUE STE 1506 TORRANCE CA 90501         PROFESSIONAL DOCUMENTS MGMT SANTA ANA PO BOX 11430 SANTA ANA CA 92711         SCIF INSURED GLENDALE       PO BOX 65005 FRESNO CA 93650
17	SCIF INSURED SANTA ANAPO BOX 65005 FRESNO CA 93650VIRTUAL COMPOSITES CO584 EXPLORER ST BREA CA 92821
18	VITAL IMAGING MED GROUP ANAHEIM 2500 E BALL RD STE 220 ANAHEIM CA 92806
19	
20	
21	
22	
23	I certify under penalty of perjury that the foregoing is true and correct. Executed on May 18, 2017
24	at Montebello, California.

j**u** 

Cas	e 5:17-cv-00965-GW-DTB	Document 42-1 #:904	Filed 08/08/17	Page 54 of 117	Page ID
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Case	e 5:17-cv-00965-GW-DTB Document 42-1 Filed 0 #:905	)8/08/17 Page 55 of 117 Page ID
1 2	John Au-Yeung (SBN 188684) State Compensation Insurance Fund 1750 E Fourth St Ste 500 Santa Ana, CA 92705-3909	05980024
3 4	Mailing Address: PO BOX 65005 FRESNO, CA 93650-5005	
5 6	Telephone:         714-347-6574           Fax:         714-565-5041	
7	Attorney for Defendant State Compensation Insurance Fund	
8	DIVISION OF WORKERS' COL	MPENSATION
9	STATE OF CALIFOR	NIA
10		
11	OLIVER MUNGUIA,	Case No. ADJ9361128
12	Applicant,	TRIAL BRIEF
13	v.	I KIAL DRIEF
14	VIRTUAL COMPOSITES CO; STATE COMPENSATION INSURANCE FUND,	
15	Defendants.	
16		
17		
18	COMES NOW STATE COMPENSATION I	NSURANCE FUND (hereinafter
19	referred to as "State Fund"), the worker's compensati	on insurance carrier, whose insured
20	in the above captioned matter are VIRTUAL COMPO	OSITES CO (hereinafter referred to
21	as "Employer"), by and through its counsel State Co	ompensation Insurance Fund Legal
22	Department, hereby submits its Trial Brief in support	rt of its position that a corporation
23	does not have standing to proceed independently of it	s sole shareholder and therefore the
24	WCAB does not have jurisdiction to adjudicate the li	iens of National Script Corporation
25	because their liens are subject to the special lien pro-	oceedings under LC 139.21(e) as a
26	matter of law.	
27		

Case	5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 56 of 117 Page II #:906	
1	STATEMENT OF PERTINENT FACTS	
2 3 4	1. Case-in-chief was resolved by way of Compromise and Release for \$11,000 on 8/19/2015.	
5	2. Parties had met at a Lien Conference on 3/8/2017, and could not resolve its difference.	
6	3. Matter was set for a Lien Trial on 5/4/2017 before the Honorable Judge Hawthorne.	
7	4. National Script Pharmacy's (hereinafter "NSP") sole shareholder, Dr. Bahar Garib	
8	Danesh (hereinafter "Dr. Danesh") has been indicted and put on the stay list by the	
9	DIR.	
10 11	5. National Script the corporation is not on the stay list and has not been indicted.	
12	6. Dr. Danesh is the only officer and shareholder listed in the Statement of	
13	Information for NSP filed with the Secretary of State for California.	
14	7. At time of Trial, Judge Hawthorne ordered that parties submit a Trial Brief on the	
15	sole issue of "whether or not the corporation has standing to proceed independently	
16	of the sole shareholder."	
17		
18	ARGUMENT	
19		
20	I. CURRENT LAW PROVIDES THAT THE SPECIAL LIEN PROCEEDINGS	
21	APPLY TO ANY LIENS FILED BY ANY CLINIC, GROUP OR CORPORATION	
22 23	IN WHICH THE SUSPENDED PHYSICIAN, PRACTITIONER, OR PROVIDER	
23	HAS AN OWNERSHIP INTEREST. LC 139.21(e) provides in relevant part that:	
24	"The following procedures shall apply for the adjudication of any liens of a physician,	
26	practitioner, or provider suspended pursuant to subparagraph (A) of paragraph (1) of	
27	subdivision (a), including any liens filed by or on behalf of the physician, practitioner, or	
28	-2-	

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 57 of 117 Page ID #:907

provider or any clinic, group or corporation in which the suspended physician,
 practitioner, or provider has an ownership interest [emphasis added]."

Here, according to the Statement of Information filed by NSP, Dr. Danish is the sole 3 shareholder and officer of NSP, a California corporation. He is the chief executive 4 officer, secretary, director and only officer listed for NSP. Lien claimant does not argue 5 that Dr. Danish is not the sole shareholder nor did they present any evidence to the 6 contrary. Hence, Dr. Danish has the sole ownership interest in any financial outcome of 7 NSP's collection on any of its liens. No other shareholder are of record and thus no other 8 shareholder's interest are affected. Dr. Danesh had the sole responsibility and control 9 over NSP's conduct as an entity. Therefore, it can be argued that Dr. Danish and NSP's 10 interest and conduct can be treated as one and the same. NSP is merely a corporate shell 11 for Dr. Danesh to perform or conduct his illegal acts. The law did not intend to allow Dr. 12 Danesh to hide behind a corporate shell and prosper. 13

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## 15II.AS A MATTER OF LAW THE WCAB HAS NO JURISDICTION TO16ADJUDICATE ANY LIENS OF NSP.

Lien Claimant relies on the WCJ's Report and Recommendation on Petition For 17 Reconsideration in Vargas v. The Academy of Magical Arts (ADJ9803711: March 15, 18 2017). According to the WCJ in Vargas: The Presiding Judge in Anaheim recently 19 "advised all of the judges in this office that only lien claimants who were expressly listed 20 as stayed in EAMS or specifically named as indicted providers should be considered 21 automatically stayed pursuant to section 4615. For lien claimants who, as in this case, 22 may be owned or controlled by indicted individuals but who are not themselves indicated 23 or listed as stayed in EAMS, the judges were instructed to consider their status on a case-24 by-case basis, and that it was up to defendants (or any other interested party with 25 standing to do so) to assert that section 4615 should apply and to provide evidence and 26 argument in support of that position at a hearing on the issue. . . . If defendants do not 27

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### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 58 of 117 Page ID #:908

choose to assert that the lien should be considered stayed, then any regular disputes
 regarding defendants' liability to lien claimant can be litigated in the normal fashion."
 (Vargas ADJ9803711).

The WCJ in Vargas appear to have reversed the burden of proof by finding defendants must show why the liens of a corporation should be included in the stay. In reality, according to Labor Code § 4615 it is the lien claimant that has the burden to prove their liens are not covered by the stay. The Vargas judge fails to recognize there are two bills that address stayed lien.

SB 1160 enacted Labor Code § 4615 which provides in relevant part:

"(a) Any lien filed by or on behalf of a physician or provider of medical treatment 10 services under Section 4600 or medical-legal services under Section 4621, and any 11 accrual of interest related to the lien, shall be automatically stayed upon the filing of 12 criminal charges against that physician or provider for an offense involving fraud against 13 the workers' compensation system, medical billing fraud, insurance fraud, or fraud 14 against the Medicare or Medi-Cal programs. The stay shall be in effect from the time of 15 the filing of the charges until the disposition of the criminal proceedings. The 16 administrative director may promulgate rules for the implementation of this section. 17

(b) The administrative director shall promptly post on the division's Internet Web site the
names of any physician or provider of medical treatment services whose liens were
stayed pursuant to this section."

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It is true that LC 4615 is silent regarding companies in which the indicted provider has an ownership interest. However, SB 1160 is not the end of the reforms. At the same time the legislature also passed AB 1244. AB 1244 enacted LC 139.21, which provides specifics on how suspensions are to be handled. Labor Code 139.21 requires that the lien claimants go through special lien proceedings. They cannot collect on their liens at the WCAB. LC 139.21 also specifies those proceedings apply to any liens filed by any clinic,

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group or corporation in which the suspended physician, practitioner, or provider has an 1 ownership interest. LC 139.21(e) provides that:

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"The following procedures shall apply for the adjudication of any liens of a physician, 3 practitioner, or provider suspended pursuant to subparagraph (A) of paragraph (1) of 4 subdivision (a), including any liens filed by or on behalf of the physician, practitioner, or 5 provider or any clinic, group or corporation in which the suspended physician, 6 practitioner, or provider has an ownership interest [emphasis added]." 7

Thus, contrary to the WC Judge in Anaheim's instructions, the WCAB no longer has 8 jurisdiction over the liens filed by or on behalf of the suspended physician or any clinic, 9 group or corporation in which the suspended physician has an ownership interest. 10

LC 139.21(f) and (g) provide instructions on how to conduct the special lien 11 proceeding. An indicted physician or a company where the indicted physician had an 12 ownership interest may not proceed at the WCAB. They must go to a consolidated 13 special lien proceeding to adjudicate their liens. LC 139.21(f) provides: 14

"After notice of suspension, pursuant to subdivision (d), and if subdivision (e) applies, 15 the administrative director shall appoint a special lien proceeding attorney, who shall be 16 an attorney employed by the division or by the department. The special lien proceeding 17 attorney shall, based on the information that is available, identify liens subject to 18 disposition pursuant to subdivision (e), and workers' compensation cases in which those 19 liens are pending, and shall notify the chief judge regarding those liens. Based on this 20 information, the chief judge shall identify a district office for a consolidated special lien 21 proceeding to adjudicate those liens, and shall appoint a workers' compensation judge to 22 preside over that proceeding." 23

Further, the language under LC 139.21(g) provides that it shall be presumed that 24 payment should not be made on those liens because they arise from, or are connected to, 25 criminal, fraudulent, or abusive conduct or activity. It is the lien claimant's burden to 26 rebut this presumption. LC 139.21(g) provides: 27

## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 60 of 117 Page ID #:910

"It shall be a presumption affecting the burden of proof that all liens to be adjudicated in the special lien proceeding, and all underlying bills for service and claims for compensation asserted therein, arise from the conduct subjecting the physician, practitioner, or provider to suspension, and that payment is not due and should not be made on those liens because they arise from, or are connected to, criminal, fraudulent, or abusive conduct or activity. A lien claimant shall not have the right to payment unless he or she rebuts that presumption by a preponderance of the evidence."

9 Thus, the Vargas judge appears to have failed to recognize that the special lien 10 proceeding apply to any clinic, group or corporation in which the suspended physician, 11 practitioner, or provider has an ownership interest. Allowing the National Script 12 Corporation to collect on their liens at the WCAB circumvents the special lien 13 proceedings which clearly apply to them under LC 139.21(e).

#### CONCLUSION

WHEREFORE, Defendant STATE COMPENSATION INSURANCE FUND respectfully prays that the WCAB abstains from exercising any jurisdiction or finds that WCAB does not have jurisdiction to adjudicate the liens of National Script Corporation because their liens are subject to the special lien proceedings under LC 139.21(e) and that the WCAB make such other and further orders as it deems just and proper.

22 STATE COMPENSATION INSURANCE FUND

23	DATED:	June 19, 2017
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Respectfully submitted,

-6-

STATE COMPENSATION INSURANCE FUND

By: dur

Oscar Bardales, II, Attorney for John Au-Yeung, Attorney

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1	VERIFICATION - CCP 446, 2015.5
2	I am the attorney for State Compensation Insurance Fund in the above-entitled
3	action or proceeding. I have read the foregoing <b>TRIAL BRIEF</b> and know the contents
4	thereof. I certify that the same is true of my own knowledge, except as to those matters
5	which are therein stated upon my information or belief, and as to those matters I believe
6	them to be true.
7	I declare under penalty of perjury under the laws of the State of California that
8	the foregoing is true and correct. Executed on June 19, 2017 at Santa Ana, California.
9	() $($ $)$
10	Jun Buceleile T
11	Oscar Bardales, II for John Au-Yeung
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26	OLIVER MUNGUIA
27	05980024 ADJ9361128
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Case	5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 62 of 117 Page ID #:912
1	SCIF INSURED SANTA ANA CELIA TAPIA-SOTO 714-565-5899
2	CTAPIA-SOTO@SCIF.COM
3	PROOF OF SERVICE BY MAIL - CCP 1013a, 2015.5
4	I declare that I am employed in the County of Orange, State of California. I am
5	over the age of eighteen years and not a party to the within entitled cause. My business
6	address is: 1750 E Fourth St Ste 500, Santa Ana, California 92705-3909. On June 19,
7	2017, I served the attached <b>TRIAL BRIEF</b> on the interested parties in said cause, by
8	placing a true copy thereof, enclosed in an envelope addressed as follows:
9	NATIONAL SCRIPT PHARMACY
10	PO BOX 101565 PASADENA, CA 91189
11	NATIONAL SCRIPT PHARMACY
12	6944 RESEDA BLVD STE A RESEDA CA 91335
13	
14	I am readily familiar with the firm's practice of collection and processing
15	correspondence for mailing. Under that practice such envelope would be sealed and
16	deposited with U.S. postal service on that same day with postage thereon fully prepaid at
17	Santa Ana, California in the ordinary course of business. I am aware that on motion of
18	the party served, service is presumed invalid if postal cancellation date or postage meter
19	date is more than one day after the date of deposit for mailing in this affidavit.
20	I declare under penalty of perjury under the laws of the State of California that the
20	foregoing is true and correct. Executed on June 19, 2017, at Santa Ana, California.
22	S KAREN RUBIN
23	Karen Rubin
24	
25	
26	OLIVER MUNGUIA 05980024
27	-1-
	-1-

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 63 of 117 Page ID #:913

## EXHIBIT F

	E OF CALIFORNIA ORKERS' COMPENSATION
	ENSATION APPEALS BOARD
Riverside District Office, 3737	Main Street, Suite 300, Riverside, CA 92501
NUCLES - Contraction of the	CASE NUMBER(S) ADJ9734186
FRANCISCA SALAZAR APPLICANT	MINUTES OF HEARING/ORDER/ORDER AND DECISION ON REQUEST FOR CONTINUANCE/ ORDER TAKING OFF CALENDAR/ NOTICE OF HEARING BEFORE AT AT RATING MSC TRIAL MSC AOE/COE CONF WALK-THRU
A 2 A 4 A 4 A 4 A 4 A 4 A 4 A 4 A 4 A 4	
99 CENTS ONLY; DEFENDANTS Broud Spire	DATE OF; HEARING <u>07/17/2017 AM</u> REQUEST DATE
	SENT D NOT PRESENT
APPLICANT REPRESENTED BY	ATTORNEY HEARING REP.
DEFENDANT REPRESENTED BY EVIL Mandy -	-HCRG DATTORNEY PHEARING REP.
OTHERS APPEARING "ALL OTHERS SIGN IN ON 2 <sup>ND</sup> P	/
INTERPRETER	CERTIFICATION NO.
말 가장 생각 가장 감독 가장 가지 않는 것을 위해 집에 물을 통했던 것이다. 그렇게 그는 것이다.	
POSITION OF OPPOSING PARTY	
REASON FOR REQUEST:	BOARD REASON:
□ FURTHER DISCOVERY: □ PANEL QME □ APP MED □ DI □ AME □ CROSS-X □ DEPO □ OTHER	
□ CALENDAR CONFLICT: □ APPLICANT □ DEFENSE [	
SETTLEMENT PENDING	
□ IMPROPER/INSUFFICIENT NOTICE BY PARTY	
□ IMPROPER DECLARATION OF READINESS/VALID OBJECTI	이 가지 않는 것이 같은 것이 같이 있는 것 같은 것이 같이 있는 것이 같이 많이 많이 많이 많이 많이 봐. 이 것이 가지 않는 것이 같이 많이 나지 않는 것이 같이 많이 많이 많이 많이 많이 많이 나지 않는 것이 없다. 나는 것이 같이 많이 없다. 것이 같이 많이 많이 많이 많이 많이 많이 없다. 것이 같이 많이 많이 많이 많이 없다. 것이 같이 많이 많이 많이 많이 많이 없다. 것이 않는 것이 없다. 것이 않는 것이 않는 것이 없다. 것이 없다. 것이 않는 것이 않는 것이 없다. 것이 않다. 것이 없다. 것이 않다. 것이 없다. 것이 않다. 것이 않다. 것이 없다. 것이 없다. 것이 없다. 것이 않다. 것이 않다. 것이 없다. 것이 없다. 것이 않다. 것이 않다. 것이 않다. 것이 없다. 것이 않다. 것이 않이 않다. 것이 않다.
	VITNESS DEFECTIVE WCAB NOTICE
□ APP □ DEF □ L.C. COUNSEL/REP □ VACATION □ IL	
	SE OTHER/COMMENTS CROSS - REFERENCE
UNAVAILABILITY OF WITNESSES APP DEFENS	
□ UNAVAILABILITY OF WITNESSES □ APP □ DEFENS □ DISPUTE RESOLVED BY AGREEMENT □ NO ISSUES PEI	NDING TO DELISION AFTER REMOVAL
	NDING TO DECISION AFTER REMOVAL
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□ DISPUTE RESOLVED BY AGREEMENT □ NO ISSUES PER □ JOINDER □ CONSOLIDATION □ VENUE □ NEW APPLI	NDING TO DELISION AFTER REMOVAL ICATION [ADJ 9447000 INVOLVINE DANT SAME PRIZTIES. STAY IS UFTED AS TO FIRST LINE
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## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 65 of 117 Page ID #:915

MINUTES OF HEARING (cont.) APPEARANCES:	ADJ <u>AQJ9734186</u> (Page 2)
NAME: 1. <u>Janer Born</u> 2. <u>Michelle Mitthews</u> 3 4 5 6	REPRESENTING: FIRSTLINE HEALTH Codar Madical
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Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 66 of 117 Page ID #:916

# EXHIBIT G

WORKERS' COMPENS	KERS' COMPENSATION SATION APPEALS BOARD
PRE-TRIAL CONF	ERENCE STATEMENT
Level Gonzalez APPLICANT V. TMA Traductores & SCIE	CASE NO. ADJ <u>8586 989</u>
JMA Industries & SCIF DEFENDANT(S).	PRE-TRIAL CONFERENCE STATEMENT §5502 (d) (3)
LOCATION: <u>Anwheim</u> DATE: 3/23/17	TIME: 8:30
SETTLEMENT CONFERENCE JUDGE:	
APPEARANCES	
<pre>(FIRM NAME AND PERSON AP</pre>	Uniejewski  DATTY ØHRG REP    DATTY DHRG REP    DATTY DHRG REP    DATTY DHRG REP
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WORKERS' COMPENSATION JUDGE

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 68 of 117 Page ID #·918 STATE OF CALIFORNIA DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD CASE NO. ADJ 8586989 PRE-TRIAL CONFERENCE STATEMENT STIPULATIONS THE FOLLOWING FACTS ARE ADMITTED: \_\_\_\_, BORN // Level Gonzalez 1. □ EMPLOYED □ ALLEGEDLY EMPLOYED WHILE A ON 5 14/12 □ DURING THE PERIOD(S) Puinter AS A(N) , OCCUPATIONAL GROUP NUMBER \_\_\_\_, CALIFORNIA, AT BY E SUSTAINED INJURY ARISING OUT OF AND IN THE COURSE OF EMPLOYMENT TO MCCL OW CLAIMS TO HAVE SUSTAINED INJURY ARISING OUT OF AND IN THE COURSE OF EMPLOYMENT TO 2. AT THE TIME OF INJURY THE EMPLOYER'S WORKERS' COMPENSATION CARRIER WAS □ THE EMPLOYER WAS □ PERMISSIBLY SELF-INSURED □ UNINSURED □ LEGALLY UNINSURED 3. AT THE TIME OF INJURY, THE EMPLOYEE'S EARNINGS WERE S PER WEEK, WARRANTING INDEMNITY RATES OF \$ \_\_\_\_\_ FOR TEMPORARY DISABILITY AND \$\_\_\_\_\_\_ FOR PERMANENT DISABILITY. 4. THE CARRIER/EMPLOYER HAS PAID COMPENSATION AS FOLLOWS: (TD/PD/VRMA) WEEKLY RATE PERIOD TYPE WEEKLY RATE PERIOD TYPE THE EMPLOYEE HAS BEEN ADEQUATELY COMPENSATED FOR ALL PERIODS OF T/D CLAIMED THROUGH 5. THE EMPLOYER HAS FURNISHED I ALL SOME NO, MEDICAL TREATMENT. THE PRIMARY TREATING PHYSICIAN IS 6. I NO ATTORNEY FEES HAVE BEEN PAID AND NO ATTORNEY FEE ARRANGEMENTS HAVE BEEN MADE. 7. O OTHER STIPULATIONS APPLICANT DÉFENDANT LIEN CLAIMANT/OTHER

DIVIS	B Document 42-1 #:919 STATE OF CALIFORI SION OF WORKERS' COM ERS' COMPENSATION AF	<b>PENSATION</b>
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#### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 70 of 117 Page ID

#:920 STATE OF CALIFORNIA

DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD

#### PRE-TRIAL CONFERENCE STATEMENT

CASE NO. ADJ 8586989

THIS PAGE FOR JUDGE'S USE ONLY

JUDGE'S CONFERENCE NOTES: ORDERS A IT IS ORDERED PURSUANT TO WCAB RULE 10500, THAT DEFENDANT D APPLICANT D LIEN CLAIMANT SERVE FORTHWITH THIS IN PRE-TRIAL CONFERENCE STATEMENT IN NOTICE OF HEARING ON ALL PARTIES OR THEIR REPRESENTATIVE SHOWN ON THE OFFICIAL ADDRESS RECORD AND ANY ADDITIONAL LIEN CLAIMANTS WHOSE LIENS ARE SHOWN UNDER ISSUES (PAGE 3). □ IT IS FURTHER ORDERED THAT □ DEFENDANT □ APPLICANT □ LIEN CLAIMANT SERVE TIMELY NOTICE OF THE TIME AND PLACE OF ALL REGULAR HEARING SESSIONS ON ALL LIEN CLAIMANTS WHOSE LIENS ARE SHOWN UNDER ISSUES, TOGETHER WITH THE FOLLOWING NOTICE: YOUR LIEN IS AT ISSUE AND WILL BE ADJUDICATED AT REGULAR HEARING. IT IS FURTHER ORDERED THAT THE PROOF OF SERVICE ORDERED ABOVE BE FILED WITH THE WCAB ONLY ON REQUEST OF THE ASSIGNED WORKERS' COMPENSATION JUDGE. OTHER DISPOSITION AND ORDERS: SERVICE OF THIS DOCUMENT WAS MADE PERSONALLY UPON BY WCJ. 1 ----DATE 3-M RKERS' COMPENSATION JUDGE

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 71 of 117 Page ID

STATE OF CALIFORNIA

DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD

#### PRE-TRIAL CONFERENCE STATEMENT

CASE NO. <u>ADJ</u> 8586989

**EXHIBITS** 

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Case 5:17-cv-00965-GW-DTB	Document 42-1 Filed 08/08/17, Page 72 of 117 Page ID	
PRE-TRIAL CONFERENCE STATEMENT	Document 42-1 Filed 08/08/17 Page 72 of 117 Page ID #:922 CASE NO566785	

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Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 73 of 117 Page ID STATE OF928LIFORNIA WORKERS' COMPENSATION APPEALS BOARD CASE NUMBER(s): MINUTES OF HEARING/ORDER/ORDER AND Applicant, DECISION ON REQUEST FOR CONTINUANCE/ ORDER TAKING OFF CALENDAR/ NOTICE OF HEARING INDUSTRIE □ BEFORE DAT TRIAL D MSC Defendants, CONF □ EXP HEARING, **D**LIEN DATE OF: HEARING REQUEST **APPEARANCES:** D APPLICANT D PRESENT NOT PRESENT APPLICANT REPRESENTED BY D ATTORNEY □ HEARING REP. DEFENDANT REPRESENTED BY EALEARING REP. OTHERS APPEARING □ HEARING REP. ORNEY INTERPRETER CERTIFICATION NO. PARTY MAKING REQUEST □ JOINT □ APPLICANT POTHER 1C D DEFENDANT REQUEST FOR: CONTINUANCE TOTOC REQUEST BY: **D**LETTER □ TELEPHONE POSITION OF OPPOSING PARTY: □ AGREE OPPOSE UNREACHABLE **UNKNOWN** REASON FOR REOUEST BOARD REASON □ FURTHER DISCOVERY: □ APP MED □ DEF MED □ AME □ DEPO □ INSUFFICIENT TIME TO START TO FINISH □ CALENDAR CONFLICT: □ APPLICANT □ DEFENSE DLC. □ REASSIGNMENT: □ REFUSED **NOT AVAILABLE** □ SETTLEMENT PENDING □ REPORTER □ INTERPRETER □ NOT AVAILABLE □ IMPROPER/INSUFFICIENT NOTICE BY PARTY □ WCJ NOT AVAILABLE D RECUSAL □ IMPROPER DECLARATION OF READINESS/VALID OBJECTION □ UEF ISSUES □ SERVICE DEFECTIVE □ BANKRUPTCY PENDING □ NON-APPEARANCE □ APP □ DEF □ LIEN CLAIMANT □ WITNESS □ APPLICANT □ DEF COUNSEL **UVACATION** □ ILLNESS DEFFECTIVE WCAB NOTICE □ UNAVAILABILITY OF WITNESSES □ APP DEFENSE □ ARBITRATION DISPUTE RESOLVED BY AGREEMENT **OTHER/COMMENTS** NO ISSUES PENDING □ JOINDER □ CONSOLIDATION □ VENUE □ NEW APPLICATION AUTO REASSIGN DISOUALIFY □ APP DEFENDANT □ APPLICANT NOW REPRESENTED □ REQUESTS REPRESENTATION □ CHANGE OF CIRCUMSTANCES GOOD CAUSE APPEARING, IT IS ORDERED THAT THE REQUEST FOR CONT DOTOC IS □ GRANTED DENIED DAYS FOR □ STIPS. OTHERWISE: DOTOC D RESET □ OTOC C & R/STIPS SUBMITTED FOR APPROVAL C & R/STIPS APPROVED □ LIEN STIPS AND ORDER APPROVED □ N.O.I. TO ALLOW/DISALLOW ISSUED TRIAL QLIEN TRIAL CONT'D TESTIMONY TIME: DIHR DIHRS DAHRS D SET FOR: MSC CONF Big SET ON LOCATION AHM BEFORE JUDGE □ SUPPLEMENTAL PAGES ATTACHED PAGES 3-23 DATE HOWARD DEMBERG KERS' COMPENSATION JUDGE NOTICE TO Pursuant to Rule 10500 you are designated to serve this/these as shown on the Official Address Record. Document on all parties 1/ Date By ved on parties and lien claimants present

Case 5:17-cv-00965-GW-DTB Statifient & WORKERS' COMPENS	ALIFORNIO8/08/17 Page 74 of 117 Page ID 520 APPEALS BOARD
JMA INDUSTRIES Defendants,	
APPEARANCES: APPLICANT DRESENT APPLICANT REPRESENTED BY DEFENDANT REPRESENTED BY ACMEY Shackelford-Sct OTHERS APPEARING PST Size Rais By Bullewind INTERPRETER_	□ NOT PRESENT □ ATTORNEY □ HEARING REP. ✓ ATTORNEY □ HEARING REP. □ ATTORNEY □ HEARING REP. CERTIFICATION NO
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~//	VORKERS' COMPENSATION AIMINISTRATIVE LAW JUDGE 'ursuant to Rule 10500 you are designated to serve this/these signated server with a copy of the Official Address Record.

STATE OF (	ent 42-1 Filed 08/08/17 Page 75 of 117 Page ID
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DATE: 7 25 4	WORKERS' COMPENSATION JUDGE
NOTICE TO:Pursuant to Rule 10 Official Address Record. DateBy [ ] Served on parties and lien claimants present	500, you are designated to serve this/these document(s) on all parties as shown on the
Page 1	of

WCAB Form 20 (Rev. 2012)

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 76 of 117 Page ID #:926

# EXHIBIT H

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 77 of 117 Page ID

### #:927 STATE OF CALIFORNIA Division of Workers' Compensation Workers' Compensation Appeals Board

### CASE NUMBER: ADJ8945010

### CARMEN GARCIA DE HERRERA

-vs.-

MICRO SOLUTIONS ENTERPRISE; ZURICH LOS ANGELES;

WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE:

**BOLYNDA SCHULTZ** 

**DATE OF INJURY:** 

2/19/2012 - 2/19/2013

## **OPINION ON DECISION**

### IS LABOR CODE §4615 APPLICABLE TO LIENS RELATED TO A STAYED PROVIDER?

The Court is tasked with determining whether an administrative stay applied to a provider, pursuant to Labor Code §4615, is applicable to related lien claimants of record. Labor Code §4615 (a) states:

Any lien filed by or on behalf of a physician or provider of medical treatment services under Section 4600 or medical-legal services under Section 4621, and any accrual of interest related to the lien, shall be automatically stayed upon the filing of criminal charges against that physician or provider for an offense involving fraud against the workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs. The stay shall be in effect from the time of the filing of the charges until the disposition of the criminal proceedings. The administrative director may promulgate rules for the implementation of this section.

The stayed provider is Dr. Craig Michael Chanin. He has been indicted in the case of *People v. Craig Michael Chanin, Orange County Superior Court, Docket Number 16CF1347.* Defendant asserts not only should Dr. Chanin's lien be stayed, but the doctrine of "fruit of the poisonous tree" extends the stay to third party liens for consults, treatment, interpreting, diagnostics, prescriptions, etc. incurred at the request of the stayed provider. The referred liens at issue are Independent Interpreting, Progressive Interpreting, and Bio Med Brea. The entities provided interpreting services and diagnostics at the request of Dr. Chanin.

The "fruit of the poisonous tree" doctrine holds that evidence gathered with the assistance of illegally obtained information must be excluded from trial, and is an extension of the exclusionary rule established in *Silverthorne Lumber Co. v. United States, 251 U.S. 385 (1920).* The idea behind this doctrine is that a party cannot be enriched by their own bad acts. It is commonly applied in criminal law cases, precluding law enforcement agencies from introducing evidence obtained illegally. Essentially, if the search is bad, so is the evidence; if the tree is poisonous, so is its fruit.

In the workers' compensation system, the "fruit of the poisonous tree" doctrine is not applicable; however, the validity of one lien can affect the validity of another. For example, a MRI requested by a non-MPN physician may or may not be compensable, depending on the issues raised and evidence presented at a Lien Trial. The question of whether the charges are compensable differs, however, from the service provider's right to file a lien and their due process rights to litigate the lien on its merits.

Labor Code §4615 (a) outlines that a physician's lien shall be "stayed upon the filing of criminal charges against that physician or provider for an offense involving fraud..." and clearly indicates an administrative stay is appropriate for the entity being charged with a crime. If the legislature intended the tentacles of Labor Code §4615 to encompass related liens, they would have indicated such. A strict reading of Labor Code §4615(a) leads this Court to find that related liens are not included in the administrative stay; however, under 8CCR §9795.3(a)(2), litigation of related liens may not be practical:

A comprehensive med-legal evaluation as defined in Subdivision (c) of Section 9793, a follow up med-legal evaluation is defined in Subdivision (f) of Section 9793 or a supplemental med-legal evaluation as defined in Subdivision (k) of Section 9793; provided, however, that the payment for interpreter's fees by the claims administrator should not be required under this paragraph **unless a medical report to which the services apply is compensable** in accordance with Article 5.6. Nothing in this paragraph however shall be construed to relieve the party who retains an interpreter from liability to pay the interpreter's fees in the event the claims administrator is not liable." [emphasis added].

The parties chose to narrow the Lien Trial to a single issue. Hypothetically, if they sought to entertain a full Lien Trial on all issues, the Court would have determined whether defendant established a foundation for the referral, and whether all dates of service were related thereto. If so, the Court may have applied the logic of 8CCR §9795.3(a)(2), and deferred decision until compensability of the underlying medical report was decided. Deferring the issue would essentially "stay" the related lien, but it would be as a matter of practicality rather than in accordance with LC §4615(a). If defendant had established a financial relationship between the stayed provider and the related lien, such as the provider being a shareholder or substantial stakeholder, that may have affected the Court's decision. In this case, the lien claimant asserted there was no financial relationship, and defendant provided no contradictory evidence.

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As the Court is tasked singularly, it interprets a strict reading of Labor Code §4615(a), and finds that liens related by referral are not included in the administrative stay.

DATE: July 20, 2017

Bolynda Schuldz

**Bolynda Schultz** WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE

BIO MED BREA, US Mail BRADFORD BARTHEL ANAHEIM, Email FIRST CHOICE HEALTHCARE MEDICAL GROUP, US Mail INDEPENDENT INTERPRETING, US Mail PROGRESSIVE INTERPRETING, US Mail QBC LOS ANGELES, Email Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 80 of 117 Page ID #:930

# EXHIBIT I

		WORKERS' COMPENSATION
	· · · · · · · · · · · · · · · · · · ·	CASE NUMBER(S) ADJ7432990
CASILLAS, ROSA	APPLICANT	MINUTES OF HEARING/ORDER/ORDER AND DECISION ON REQUEST FOR CONTINUANCE/
v.		ORDER TAKING OFF CALENDAR/ NOTICE OF HEARING
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Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 82 of 117 Page ID #:932

# EXHIBIT J

## Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 83 of 117 Page ID STATE OF CALIFORNIA

DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD

PRE-TRIAL CONFERENCE STATEMENT

BLANCA TORRES	CASE NO. ADJ <u>9703451</u>
APPLICANT	
V.	· · · · · · · · · · · · · · · · · · ·
ABILITY PATHWAYS C/O ZURICH	
DEFENDANT(S).	PRE-TRIAL CONFERENCE STATEMENT §5502 (d) (3)
LOCATION:	TIME:
SETTLEMENT CONFERENCE JUDGE: DEWEEL	
APPEARANCES	
INJURED WORKER'S ATTORNEY:	
(FIRM NAME AND PERSON	APPEARING)
DEFENDANT'S ATTORNEY: Elizabeth Pilcher/Medica	al Cost Review ATTY ZHRG REP
(FIRM NAME AND PERSON	ATTY HRG REP
(L.C., INTERPRETERS, ETC.) Kris Bird	on Rudolph Multi-Spec. Med. Gran
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WORKERS' COMPENSATION JUDGE

STATE OF DIVISION OF WORK	42-1 Filed 08/08/17 Page 84 of 117 Page ID CALIFORNIA KERS' COMPENSATION SATION APPEALS BOARD
PRE-TRIAL CONFERENCE STATEMENT	CASE NO. ADJ9703451
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APPLICANT

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STATE OF CALIFORNIA

DIVISION OF WORKERS' COMPENSATION

WORKERS' COMPENSATION APPEALS BOARD

PRE-TRIAL CONFERENCE STATEMENT	CASE NO. ADJ9703451
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### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 86 of 117 Page ID

STATE OF CALIFORNIA

DIVISION OF WORKERS' COMPENSATION

WORKERS' COMPENSATION APPEALS BOARD

#### PRE

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AND PLACE OF ALL REGULAR HEARING SESSIONS ON ALL LIEN CLAIMANTS WHOSE LIENS ARE	SHOWN UNDE	R ISSUES, TOGETHER
WITH THE FOLLOWING NOTICE: YOUR LIEN IS AT ISSUE AND WILL BE ADJUDICATED AT REGULAR	R HEARING.	
IT IS FURTHER ORDERED THAT THE PROOF OF SERVICE ORDERED ABOVE BE FILED W	TH THE WCAB (	ONLY ON REQUEST OF
THE ASSIGNED WORKERS' COMPENSATION JUDGE.		
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DATE 7/13/17 Paul 7	Service	Ll

WORKERS' COMPENSATION JUDGE

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 87 of 117 Page ID

STATE OF CALIFORNIA DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD

KE-I KIAL CO	NFERENCE STATEMENT	CASE NO.	ADJ9703451
	EXHIBITS		
APPLICANT DEFENDANT			
LIEN CLAIMAN	T DESCRIPTION		DATE
APPEALS BOA			07/11/2017 : 7
	PATRIOT ACCEPTANCE LETTER		02/11/2014
	PATRIOT MPN NOTICE		02/11/2014
	PATRIOT MPN NOTICE		12/12/2014
	KEPLAR SOS BUSINESS LICENSE- RESHEALTH		07/10/2014
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### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 88 of 117 Page ID #:938 LIEN CLAIMANTS' EXHIBIT LIST **BLANCA TORRES**

### CASE NO .: ADJ9703451

### EXHIBITS

#### DATED

# **RUDOLPH MULTI SPECIALTY**

1. Itemized Billing	05/00/2017
2. DFR & Attachments –Justin Long D.C	05/22/2017
3. Complex Comprehensive Med Legal Report – Justin Long D.C	11/10/2014
	11/10/2014
Long D.C.	11/10/2014
5. PTP PR2 – Justin Long D.C	03/05/2015
6. PTP PR2 Justin Long D.C	04/02/2015
7. PTP PR2 – Justin Long D.C	
8. PTP PR2 – Justin Long D.C	05/28/2015
	06/18/2015
y and therapy types - rate McGann P.1.	03/07/2015-04/01/2015
10. Medical Consultative Report - Michael Rudolph M.D.	04/02/2015
11. PR2 Report- Michael Rudolph M.D.	04/30/2015
12. Medical Consultative Report – Michael Rudolph M.D.	05/28/2015
13. Medical Consultative Report - Michael Rudolph M.D.	06/25/2015
14. Electrodiagnostic Studies Report- Kevin Do M.D.	12/05/2014
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All tien claimants reserve the right to amend the exhibit and witness list at any time up to trial. Additionally, (ien claimant reserves right to incorporate) board file, lien Claimants exhibits & & exhibits.

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9, Notices	Reports:	homedy M.	N	04.02.15

11. Any or all other Lien Claimants, Defendant and applicant 12. Proof of Service for Exhibits 5-23-17

ABOVE LISTINGS OF EXHIBITS REVIEWED BY ALL PARTIES

APPLICANT

DEFENDANT

LIEN CLAIMANT/OTHER

WITNESSES Applicant Applicant attorney Current Adjuster All defense –listed witnesses

	42-1 Filed 08/08/17 Page 90 of 117 Page ID #:040LIFORNIA NSATION APPEALS BOARD
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Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 91 of 117 Page ID #:941

# EXHIBIT K

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 92 of 117 Page ID STATE OF CALIFORNIA WORKERS' COMPENSATION APPEALS BO CASE NUMBER(s): MINUTES OF HEARING/ORDER/ORDER AND Applicant. **DECISION ON REQUEST FOR CONTINUANCE/** ORDER TAKING OFF CALENDAR/ NOTICE OF HEARING D BEFORE  $\Box \mathbf{AT}$ TRAL D MSC Defendants, **DEXPHEAD** REOUEST **APPEARANCES:** APPLICANT □ PRESENT □ NOT PRESENT APPLICANT REPRESENTED BY ATTORNEY □ HEARING REP. DEFENDANT REPRESENTED BY ATTORNEY □ HEARING REP. OTHERS APPEARING mic □ ATTORNEY HEARING REP. RHQUEST FOR: I CONTINUANCE DUEST B **POSITION OF OPPOSING PARTY AGREE** □ OPPOSE □ UNREACHABLE II UNKNOWN **REASON FOR REQUEST** BOARD REASON □ FURTHER DISCOVERY: □ APP MED □ DEF MED □ AME □ DEPO □ INSUFFICIENT TIME 🗆 TO START □ CALENDAR CONFLICT: □ APPLICANT □ DEFENSE DLC. D REASSIGNMENT: □ REFUSED □ NOT AVAILABLE □ SETTLEMENT PENDING □ REPORTER □ INTERPRETER **DINOT AVAILABLE** 4 U WCJ NOT AVAILABLE **DRECUSAL** □ IMPROPER/INSUFFICIENT NOTICE BY PARTY □ UEF ISSUES □ SERVICE DEFFECTIVE □ BANKRUPTCY □ IMPROPER DECLARATION OF READINESS/VALID OBJECTION PENDING □ NON-APPEARANCE □ APP □ DEF □ LIEN CLAIMANT □ WITNESS Challenge Waived: □ VACATION II ILLNESS DEFFECTIVE WCAB NOTICE □ APPLICANT □ DEF COUNSEL UNAVAILABILITY OF WITNESSES □ APP □ DEFENSE □ ARBITRATION □ DISPUTE RESOLVED BY AGREEMENT NO ISSUES PENDING □ JOINDER □ CONSOLIDATION □ VENUE □ NEW APPLICATION DEFENDANT **D** AUTO REASSIGN DISOUALIFY 17 APP APPLICANT NOW REPRESENTED □ REQUESTS REPRESENTATION CHANGE OF CIRCUMSTANCES GOOD AUSE APPEARING, IT IS ORDERED THAT THE REQUEST FOR TOCI IS GRANTED [] DENIED □ C/& R/STIPS SUBMITTED FOR APPROVAL  $\Box$  or oc C & R/STIPS APPROVED TEN STIPS AND ORDER APPROVED □ N.O.I. TO ALLOW/DISALLOW ISSUED U CONF I TRIAL ALIEN TRIAL I CONT'D TESTIMONY TIME: I 1 HR I 2 HRS □4HRS □ SET FOR MSC DAY AT LOCATION SET ON ATTACHED PAGES SUPPLEMENTAL HAGES W JUDGE NOTICE TO Pursuant to Rule 10500 you are designated to se shown on the Official Address Record. Served on designated server with a copy of the Official document(s) on all par Date Bv □ Served on parties and lien claimants present

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 93 of 117 Page ID STATE (#: 943 IFORNIA DIVISION OF WORKERS' COMPENSATION WORKERS' COMPENSATION APPEALS BOARD SUPPLEMENT TO MINUTES OF HEARING CASE NUMBER(S) CASE TITLE HEARING DATE PLEASE PRINT CLEARLY ADDITIONAL CASE NUMBERS ADDITIONAL APPEARANCES 🗖 DEF 🔲 ATTY / HRG REF FOR DEF L.C. ATTY/HRG REP ΒY FOR DEF L.C. ATTY/HRG REP FOR ΒY BY\_\_\_\_\_ DEF 🛄 L.C. 🛄 ATTY / HRG REP FOR \_\_\_\_\_ BY\_\_\_\_\_ DEF 🔲 L.C. 🔲 ATTY / HRG REP FOR BY DEF L.C. ATTY/HRG REP FOR COMMENT/DISCUSSION/MOTION ORDER(S) ATTACHMENTS: WORKERS' COMPENSATION JUDGE WCAB Form 2 2.1(Revised 2013)

ase 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 94 of 117 Page D #:944

MAXIMUM MEDICAL INC 18011 MITCHELL SOUTH STE A IRVINE, CALIFORNIA 92614 (844) 295-4840

# BEFORE THE WORKERS' COMPENSATION APPEALS BOARD

STATE OF CALIFORNIA

Adelita Perez Applicant,

Case No.(s): ADJ9544397

VS.

**Petition for Removal** 

Illah Sports Inc; Amtrust San Diego. Defendant,

TO ALL PARTIES AND TO THEIR ATTORNEYS OR REPRESENTATIVES OF RECORD:

COMES NOW Maximum Medical Inc. ("Maximum"), representatives for Mesa Pharmacy ("Mesa") and Javlin Three LLC ("Javlin") (Mesa and Javlin are collectively referred to herein as "Petitioners") and file this Petition for Removal because of the interlocutory order staying and/or deferring Mesa's liens pursuant to Labor Code Sections 4615 and 139.21 because of the indictment of John Garbino (the "Order") is improper. The challenged Order was issued on May 9, 2017.

Petitioners recognize that removal is an extraordinary remedy and that removal will only be granted if Petitioners show that significant prejudice or irreparable harm will result if removal is not granted. (8 CCR 10843(a).) Moreover, Petitions must also show that reconsideration will not be an adequate remedy. (*Ibid*.)

### 1. The Administrative Law Judge Exceeded The Scope Of His Authority.

At issue in this Petition is Mesa's lien. This lien is not, and never was, owned, let alone filed, by or on behalf of Mr. Garbino. It is not subject to Labor Code 4615. It is not subject to Labor Code 139.21. Mr. Garbino has no ownership interest or any other relationship with

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### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 95 of 117 Page D #:945

Mesa. (See attached Declaration of Greg Sundem.) Mr. Garbino was never a part of Mesa's board of directors. (Ibid.) Mr. Garbino was never involved with or participated in the day to day operations of Mesa. (Ibid.) Mr. Garbino was never an employee of Mesa. (Ibid.) Mr. Garbino is not a physician. (Ibid.) Mr. Garbino is not a provider. (Ibid.) Finally, the allegations in the indictment against Mr. Garbino have nothing to do with Mesa. (Ibid.) Despite all this, Mesa's lien has been indefinitely stayed because the Court erred in (1) accepting defendants' contentions the Court is capable of, and should, stay the lien and (2) reading the clear language of Labor Codes 4615 and 139.21. The Court does not have authority under either of these statutes to stay any liens.

### **2.** Labor Code 139.21 Is Inapplicable.

Assuming without conceding that a credible line could be drawn between Mr. Garbino's indictment and the lien at issue in this case, Labor Code 139.21 would still not apply to the lien at issue. Labor Code 139.21 provides that if a provider has been *convicted* of certain crimes, then that provider can be suspended from participating in California Workers Compensation. If a provider is so suspended, then the *administrative director* shall issue an order consolidating all liens of that provider and hold a special hearing as to whether such liens should be dismissed. Labor Code 139.21 grants no power or authority whatsoever to the administrative law judge to make any such determination unilaterally in a specific case. Moreover, it is the administrative director who is authorized and required to issue the consolidation order and that is only for providers who have been *convicted* (not merely charged) and have gone through a special suspension proceeding. Again, none of this applies to Mesa since neither Mesa or any of its physicians, let alone anyone affiliated with Mesa, has been *charged* with any crimes in the first instance, much less *convicted* as required by Labor Code 139.21. No one affiliated with Mesa appears on the list of suspended providers promulgated by the administrative director<sup>1</sup>. Nor

<sup>1</sup> https://www.dir.ca.gov/Fraud\_Prevention/Suspension-List.htm

does any such person appear on the list of practitioners or providers who have been issued a suspension notice<sup>2</sup>.

### **3.** No Stay Can Be Imposed Pursuant To Labor Code 4615.

Labor Code 4615's language is clear; it imposes an automatic stay only on liens "filed by or on behalf of a physician or provider ...upon the filing of criminal charges against that physician or provider." Labor Code 4615 authorizes the administrative director to promulgate rules of implementation and requires the administrative director to maintain a website with the names of any physician or provider whose liens are stayed pursuant to Labor Code 4615. Section 4615 unequivocally makes clear that the imposition of a stay on filed liens is limited to liens filed by or on behalf of a physician or provider of medical services under Section 4600. The automatic stay provision of Labor Code 4615 does not, in any way grant authority to an administrative law judge to unilaterally stay liens without any due process as a result of mere and wholly irrelevant allegations by the defense. Moreover, the power to stay liens of a provider or physician under this section belongs to the administrative director and not individual judges, perhaps exactly to prevent the situation that has now arisen.

No one affiliated with Mesa appears on the list promulgated by the administrative director pursuant to Labor Code 4615<sup>3</sup>. While Mr. Garbino appears on this list, that appearance is irrelevant to the lien at issue in this case. As stated above, the lien at issue was not filed by or on behalf of Mr. Garbino nor did Mr. Garbino have any interest in Mesa. Labor Code 4615 is simply not implicated.

# 4. Petitioners Will Suffer Significant Prejudice And Irreparable Harm And Reconsideration Will Not Be An Adequate Remedy.

If removal is not granted, Petitioners will suffer significant prejudice in that other liens of Petitioner that are similarly situated will likewise be stayed indefinitely– not only by the issuing judge, but other judges at the same board office and at other board offices. This is a

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<sup>3</sup> https://www.dir.ca.gov/Fraud\_Prevention/List-of-Criminally-Charged-Providers.pdf

<sup>&</sup>lt;sup>2</sup> https://www.dir.ca.gov/Fraud\_Prevention/Notice-of-Suspension.htm

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 97 of 117 Page ID #:947

significant denial of due process for Petitioners' lien which absolutely does not fall within the express meaning or penumbra of either Labor Code 4615 or Labor Code 139.21. Petitioners have done nothing wrong, have no charges pending against them and have not been convicted of anything whatsoever. Accordingly, Petitioners are currently being, and will continue to be, significantly prejudiced by the Order with no discernable means to file a petition for reconsideration in the near (or far) future.

Petitioners are and will continue to be irreparably harmed by the Order. Labor Code 4615 states that no interest shall accrue during the pendency of the stay. The length of the stay is unknown, and perhaps unknowable. An indefinite stay, for reasons wholly unrelated to Petitioners' lien, without any accrual of interest, serves only to irreparably harm Petitioners in terms of lost revenue and interest. Moreover, Petitioners will incur costs associated with litigation despite the inability to move the matter forward to a speedy resolution. All this will happen even though Petitioners' lien is not subject to either Labor Code 4615 or Labor Code 139.21 and even though Petitioners have done nothing that warrant the Court's stay of its lien.

A Petition for Reconsideration after the fact will not be an adequate remedy. Petitioners will have lost revenue, suffered the stigma of having their lien(s) stayed (making negotiations significantly more challenging), will not be able to earn any interest and will not be compensated in any other way for the damages suffered. Additionally, it is unknown when the court will even lift the stay – after Mr. Garbino's suspension hearing, upon the issuance of consolidation order, upon the issuance of an order related to his liens or at some other point in time. It cannot even be known how long this process will take since not one provider has completed the entire process yet.

While it is true that administrative law judge has discretion to conduct proceedings before him in a manner he sees fit, judicial discretion must be "guided and controlled in its exercise by fixed legal principles. It is not a mental discretion, to be exercised *ex gratia*, but a legal discretion to be exercised in conformity with the spirit of the law and in a manner to subserve, not to impede or defeat, the ends of justice." (*Benjamin v. Dalmo Mfg. Co.* (1948) 31 Cal. 2d 523, 526 (internal citation omitted).) Here, the Court's exercise of discretion to stay

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 98 of 117 Page ID #:948

Petitioners' lien and to defer all further proceedings indefinitely for no valid reason whatsoever was not guided or controlled by fixed legal principals. No reconsideration after the fact can remedy this miscarriage of justice, making reconsideration an inadequate remedy.

5. Conclusion.

There is no law, regulation or rule that authorizes (or grants discretion to) an administrative law judge to unilaterally stay all further lien proceedings related to Petitioners' lien indefinitely because the defense simply raised an unfounded and certainly unsupported allegation. None. Accordingly, the administrative law judge far exceeded his authority in staying all further proceedings.

WHEREFORE, for the reasons stated herein, Petitioners respectfully requests that this Petition for Removal be granted.

DATED: June 2, 2017

MAXIMUM MEDICAL INC

JOHN LEWIS LITIGATION MANAGER

### VERIFICATION (C.C.P. § 446)

I, John Lewis, am the litigation manager for Maximum Medical, Inc. I hereby verify that I have read the entire contents of the Petition for Removal, and that the contents are true of my own knowledge, except as to the matters which are herein stated based on information and belief, or upon the declaration of another, and as to those matters, I believe them to be true. This verification is being made by me because the facts are within my knowledge. I make this verification under penalty of perjury under the laws of the State of California.

DATED: June 2, 2017

MAXIMUM MEDICAL INC

JOHN LEWIS LITIGATION MANAGER

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 100 of 117 Page ID #:950



March 3, 2017

To Whom It May Concern:

Below are a few critical facts explaining the relationship (or lack thereof) between Mr. John Garbino and Mesa Pharmacy, Inc., a California corporation ("Mesa").

- LC 4615 states that a lien filed by or on behalf of a physician or provider for medical treatment services...shall be stayed upon the filing of criminal charges against that physician or provider for an offense involving fraud against the workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs.
  - Mr. Garbino is not a physician.
  - Mr. Garbino is not a provider Mesa is, and Mr. Garbino has no ownership interest in Mesa Pharmacy. Mr. Garbino has no relationship whatsoever with Mesa.
  - The charges against Mr. Garbino do not relate to workers' compensation system, medical billing fraud, insurance fraud, or fraud against the Medicare or Medi-Cal programs.
- Mr. Garbino was a director on the board of directors of Praxsyn Corporation, a Nevada corporation ("Praxsyn"), which is the holding company for Mesa.
- Mesa has a board of directors separate and apart from Praxsyn. Mr. Garbino was never a part of Mesa's board of directors.
- Mr. Garbino was never involved with or participated in the day to day operations of Mesa.
- Mr. Garbino was never an employee of Mesa.
- Praxsyn is a publicly traded company.
- Mr. Garbino was a director on the Praxsyn board from March 31, 2014 to February 23, 2015.
- The allegations in the indictment against Mr. Garbino relate <u>solely</u> to activities undertaken by Mr. Garbino <u>after</u> he resigned from Praxsyn board of directors. They relate to a wholly unaffiliated entity named Sano Medical Consultants, LLC, which Mr. Garbino created after resigning from Praxsyn.

l declare under the penalty of perjury pursuant to the laws of the state of California that the foregoing is true and correct.

Greg Sundem, President

ase 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 101 of 117 Page D #:951 MAXIMUM MEDICAL IRVINE (10236934) JESSE TREJO (844) 295-4840 JTREJO@MAXIMUMMEDICALINC.COM **PROOF OF SERVICE** 1 2 I am over the age of 18 years and not a party to this action. My business address is 18011 Mitchell South, Ste B. Irvine, California 92614. 3 4 On this date, I served the foregoing lien claimants (MESA PHARMACY INC **IRVINE**) **PETITION FOR REMOVAL**: **AMTRUST (CL: 1266962)** on all parties to this 5 action addressed as stated on the attached service list: OFFICE MAIL: By placing in sealed envelope(s), which I placed for collection and 6 [X] mailing today following ordinary business practices. I am readily familiar with this firm's 7 practice for collection and processing of correspondence for mailing; such correspondence would be deposited with the U.S. Postal Service on the same day in the ordinary course of 8 business. 9 **PERSONAL DEPOSIT IN MAIL:** By placing in sealed envelope(s), which I [] personally deposited with the U.S. Postal Service. 10 **REGULAR U.S. MAIL:** Each such envelope was deposited with the U.S. 11 Postal Service at Irvine, California, with first class postage thereon fully prepaid. 12 EXPRESS U.S. MAIL: Each such envelope was deposited in a facility [] regularly maintained at the U.S. Postal Service for receipt of Express Mail at Irvine, 13 California, with Express Mail postage paid. 14 **PERSONAL SERVICE:** I personally delivered each such envelope by hand to the [] **PERSONAL SH** office of the addressee. 15 FAX (BY AGREEMENT ONLY): By transmitting the document by facsimile [] 16 transmission at the time shown on the attached transmission report. The transmission was reported as complete and without error, and the attached transmission report was properly 17 issued by the transmitting fax machine. 18 [X] (State) I declare under penalty of perjury under the laws of the State of California that the foregoing is true and correct. 19 (Federal) I declare that I am employed in the office of a member of the bar of this Court, 20 at whose direction the service was made. 21 Executed on June 2, 2017 at Irvine, California. 22 23 24 Assistant Account Manager 25 26 27 28 -1-

	Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 102 of 117 Page I #:952	D
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2	MAILING LIST	
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5	THE HONORABLE ROBERT M. MAYS WCJ (E-FILED VIA EAMS) WORKERS COMPENSATION APPEALS BOARD	
6	1901 N. RICE AVE., # 200 OXNARD, CA 93030	
7		
8	ILLAH SPORTS, INC.	
9	1500 BEACON PL OXNARD, CA 93033	
10	AMTRUST SAN DIEGO	
11	3517 CAMINO DEL RIO SOUTH STE. 200 SAN DIEGO, CA 92108	
12		
13	GILSON DAUB DANA POINT 24270 PACIFIC COAST HWY STE. A	
14	DANA POINT, CA 92629	
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Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 103 of 117 Page ID #:953

# EXHIBIT L

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 104 of 117 Page ID #:954 STATE OF CALIFORNIA Division of Workers' Compensation Workers' Compensation Appeals Board

JULIO ACEVEDO,

Applicant,

VS.

SUPER KING MARKET; COMPANION PROPERTY & CASUALTY INSURANCE COMPANY administered by INTERCARE HOLDINGS INSURANCE SERVICES, INC.,

Defendants.

Case No. ADJ 8706980 Anaheim District Office

> FINDINGS and ORDERS RE: LIEN OF PRIME MEDICAL RESOURCES, INC.

The above-captioned matter having been settled by way of Compromise and Release approved on January 15, 2015, the lien of Prime Medical Resources, Inc. was submitted for decision. Having reviewed the evidence, the Honorable Paul DeWeese, Workers' Compensation Administrative Law Judge, now decides as follows:

### FINDINGS OF FACT

1. The lien of Prime Medical Resources, Inc. is not stayed pursuant to Labor Code section 4615.

2. Lien claimant Prime Medical Resources, Inc. did not adequately comply with Labor Code section 4903.8(d).

3. All other issues are moot.

4. None of the exhibits offered by lien claimant (marked for identification only as Lien Claimant's Exhibits 1 through 11) is admissible.

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 105 of 117 Page ID #:955

### **ORDERS**

- A. The lien of Prime Medical Resources, Inc. is disallowed.
- B. Lien Claimant's Exhibits 1 through 11 are excluded from evidence.

DATE: July 31, 2017

PAUL DeWEESE WORKERS' COMPENSATION JUDGE

SERVICE:

ANTHESIS PALMDALE PO BOX 3600 PALMDALE CA 93590 FIELD CLAIM SERVICES RIVERSIDE, PO BOX 70089 RIVERSIDE CA 92503, INFO@FIELDCLAIMSERVICES.COM INTERCARE 5915 ORANGE, PO BOX 5915 ORANGE CA 92863 PRIME MEDICAL RESOURCES SANTA CLARITA, PO BOX 801090 SANTA CLARITA CA 91380, PRIMEM530@YAHOO.COM RONDEAU LAW EL SEGUNDO, 400 CONTINENTAL BLVD FL 6 EL SEGUNDO CA 90245, CHARLES@RONDEAUFIRM.COM

ON: 7/31/2017

BY:

JULIO ACEVEDO

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 106 of 117 Page ID

#:956 STATE OF CALIFORNIA

Division of Workers' Compensation Workers' Compensation Appeals Board

#### CASE NUMBER: ADJ 8706980

JULIO ACEVEDO; PRIME MEDICAL RESOURCES (Lien Claimant)

-VS.-

SUPER KING MARKET; COMPANION P&C c/o INTERCARE

### WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE:

Hon. PAUL DeWEESE

DATE:

July 31, 2017

### **OPINION ON DECISION**

### 1. LABOR CODE SECTION 4615

Labor Code section 4615(a) provides that all liens filed by or on behalf of a provider of medical services shall be automatically stayed upon the filing of criminal charges against that provider for specified offenses. The stay shall remain in effect "until the disposition of the criminal proceedings." Section 4615(b) requires the DWC to post the names of any stayed providers on the DWC's web site.

Although Prime Medical Resources, Inc. (PMR) has never been charged with one of the offenses specified in section 4615 and has never been listed as a stayed provider by the DWC or by EAMS, defendant asserted that PMR's lien should nevertheless be stayed pursuant to section 4615 because defendant alleged that PMR is or was owned (at least in part) by Fermin Iglesias, an individual who was indicted for offenses specified in section 4615.

However, there has already been a "disposition of the criminal proceedings" against Mr. Iglesias. He pled guilty to at least some of the charges against him. At the time of the instant trial, suspension proceedings pursuant to Labor Code section 139.21 had begun but were not yet complete. Although Mr. Iglesias was at one time listed as a stayed provider on the DWC web site, he is no longer so listed because the criminal proceedings against him are complete. Even if section 4615 were applicable to PMR at one time through Mr. Iglesias, it would not be applicable now by the express terms of the statute. Therefore, it was found that the lien of Prime Medical Resources, Inc. is not stayed pursuant to Labor Code section 4615.

Although the court is not expressly deciding the question of whether section 4615 ever

applied to PMR because the question is currently moot, this judge will offer some thoughts in the hope that the analysis will assist in future cases. These thoughts are, of course, dicta and are not binding on anyone or anything.

First, defendant alleged that Fermin Iglesias has or had an ownership interest in PMR. However, the <u>only</u> evidence defendant offered on this point was a "Statement of Information" filed with the California Secretary of State on December 22, 2015, which revealed that on that date, Fermin Iglesias was the CEO, Secretary, CFO, and apparently sole Director of Prime Medical Resources, Inc. Although that information gives rise to a strong suspicion that Mr. Iglesias may have had an ownership interest in PMR, the fact that Mr. Iglesias held the corporate officer positions does not, in and of itself, constitute substantial evidence of ownership in the corporation. The court would also note that a subsequent Statement of Information filed with the California Secretary of State on April 14, 2016 (which the court takes judicial notice of as a public government record), three days after PMR's lien was filed in this case, names another person as holding all of the officer positions within PMR and makes no mention whatsoever of Mr. Iglesias.

Second, even if it were established that Fermin Iglesias had some ownership interest in PMR at the time the services were rendered in this case and/or when the lien was filed, section 4615 does not mention ownership interests. If the lien had been filed by or on behalf of Mr. Iglesias, it would clearly have been stayed until the criminal proceedings against him were concluded. But the lien was filed by Prime Medical Resources, Inc. A corporation is a separate legal entity from its individual shareholders, and PMR was never charged with anything as far as this court is aware. Defendant offered no evidence at all regarding whether the corporation was an "alter ego" of Mr. Iglesias such that the corporation itself should be held responsible for Mr. Iglesias' actions, and it was defendant's burden to do so.

Finally, the court notes that Labor Code section 139.21(e), regarding the adjudication of liens filed by a provider suspended pursuant to section 139.21, expressly applies to "any liens filed by or on behalf of [the suspended provider] OR any clinic, group or corporation in which the suspended provider has an ownership interest." (emphasis added). Section 139.21 clearly differentiates between liens filed by or on behalf of a medical provider, and liens filed by a company in which that provider has an ownership interest. Section 139.21(e) applies to both, while section 4615 only applies to the first. The Legislature presumably knows the difference, having enacted specific language regarding the two in section 139.21, and if the Legislature wanted section 4615 to apply to both as well, it would have enacted the same language there.

### 2. <u>LABOR CODE SECTION 4903.8(d)</u>

Defendant contended that PMR's lien was not validly filed and/or served. That contention includes an assertion that lien claimant did not properly comply with Labor Code section 4903.8(d) and as a result, its lien was not recoverable as a matter of law.

Section 4903.8(d) requires a lien filed on or after January 1, 2013 (the lien in this case was filed on April 11, 2016) to be accompanied by a declaration under penalty of perjury that

the services described in the itemized billing were actually provided to the injured worker, and that the billing statement accurately describes the services provided. The declaration is to be made by "a natural person or persons competent to testify to the facts stated."

The declaration filed with the lien of Prime Medical Resources, Inc. was "signed" by Yanira Santos. PMR's representative at trial, Carlos Cortez, advised defendant that Ms. Santos is or was an employee of PMR's representative of record, Anthesis Global, Inc. Under these circumstances, the court does not believe that Ms. Santos is competent to testify to the facts stated in the declaration. She does not work for PMR and was presumably not present when treatment was rendered. She would not have independent knowledge of the truth of the declarations and would have relied on hearsay information from the provider's office.

Because the declaration was not made by a natural person competent to testify to the facts stated therein, it was found that lien claimant Prime Medical Resources, Inc. did not adequately comply with Labor Code section 4903.8(d).

### 3. OTHER ISSUES

Because section 4903.8(e) provides that a lien filed on or after January 1, 2013 that does not comply with the requirements of section 4903.8 "shall be deemed to be invalid," it was found that all other issues are moot and the lien of Prime Medical Resources, Inc. was disallowed.

### 4. ADMISSIBILITY OF EVIDENCE

Defendant objected to the admissibility of all of lien claimant's exhibits on the ground that none of the exhibits was served on defendant prior to the day of trial. Defendant lodged additional specific objections against some individual exhibits that were not persuasive. However, the objection based on failure to serve was found to have merit, since PMR's representative was unable to produce any evidence of service at all except for an undated and unsigned "proof of service" that is not proof of anything. Therefore, it was found that none of the exhibits offered by lien claimant is admissible, and Lien Claimant's Exhibits 1 through 11 were excluded from evidence.

However, the court did take judicial notice of PMR's lien that was electronically filed on April 11, 2016, along with the declarations and proof of service filed concurrently with the lien.

DATE: July 31, 2017

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PAUL DeWEESE WORKERS' COMPENSATION JUDGE

JULIO ACEVEDO

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 109 of 117 Page ID #:959

SERVICE:

ANTHESIS PALMDALE PO BOX 3600 PALMDALE CA 93590 FIELD CLAIM SERVICES RIVERSIDE, PO BOX 70089 RIVERSIDE CA 92503, INFO@FIELDCLAIMSERVICES.COM INTERCARE 5915 ORANGE, PO BOX 5915 ORANGE CA 92863 PRIME MEDICAL RESOURCES SANTA CLARITA, PO BOX 801090 SANTA CLARITA CA 91380, PRIMEM530@YAHOO.COM RONDEAU LAW EL SEGUNDO, 400 CONTINENTAL BLVD FL 6 EL SEGUNDO CA 90245, CHARLES@RONDEAUFIRM.COM

ON: 7/31/2017

BY:

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 110 of 117 Page ID #:960

# EXHIBIT M

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 111 of 117 Page ID

### #:961 STATE OF CALIFORNIA Division of Workers' Compensation Workers' Compensation Appeals Board

### CASE NUMBER: ADJ8618080

#### **BEATRIZ LINARES**

-vs.-

VOCAL INC; ILLINOIS MIDWEST INS. CO.

### WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE:

WILLIAM M. CARERO 06/23/2017

## DATE:

### **OPINION ON DECISION**

The sole issue for adjudication is "sanctions for Pinnacle filing multiple DORs where lien is stayed."

There is no stay on First Choice Medical Group. There is a stay on First Choice Heathcare Medical Group

Pinnacle represents First Choice Medical Group herein. This entity may or may not be identical to First Choice Healthcare Medical Group. The former name is set forth on the lien itself of 02/18/2014 (EAMS Doc. ID No. 1170270) and the latter is set forth on the declaration of readiness to proceed of the same date (EAMS Doc ID. No. 1171247). Both pre-date the stay on First Choice Healthcare Medical Group.

Defendant argues that "In this instant case, First Choice Medical Group filed its lien *purposely excluding the "Healthcare*" portion of its name out (Emphasis added ) thus preventing

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# Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 112 of 117 Page ID #:962

the Electronic Adjudication Management System (EAMS) to flag the lien as provider that should be on the "Stay" List. (sic.)."

Since the filing of the lien and all three declarations of readiness filed by Pinnacle pre-dated the enactment of Senate Bill 1160 on 01/01/2017 as cited by defendant petitioner, there is no basis to conclude that Pinnacle was trying to evade a stay. Further, listing the name with "Healthcare" on the first DOR could not be construed as an attempt to hide the name. Last, it is noted that both the names "First Choice Medical Group" and "First Choice Healthcare Medical Group appear in the EAMS system, and no evidence was adduced to demonstrate that this lien belonged to one *versus* another.

Regardless, due process requires that even a stayed lien claimant be afforded notice and opportunity to be heard on the issue of whether a particular lien should be stayed pursuant to Labor Code Section 4615.

Accordingly, it is found that there is no good cause to impose a sanction on either First Choice Medical Group or First Choice Healthcare Medical Group for asserting that due process right.

Defendant's 06/21/2017 petition for costs and sanctions is denied DATED AT OXNARD, CALIFORNIA

Wind Carero

WILLIAM M. CARERO WORKERS' COMPENSATION ADMINISTRATIVE LAW JUDGE

DATE: 06/23/2017

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 113 of 117 Page ID #:963

SERVICE: FIRST CHOICE MEDICAL GROUP, US Mail FLOYD SKEREN PASADENA, Email PINNACLE LIEN CORONA, US Mail Served on above parties by preferred method of service shown above at addresses shown on Proof of Service: ON: 7/11/2017 BY: July Contractors

Y: Jill Contreras

### PROOF OF SERVICE FINDINGS AND ORDER AND OPINION ON DECISION JULY 11, 2017

Case Number: ADJ8618080

FIRST CHOICE MEDICAL GROUP	Lien Claimant - Other
FLOYD SKEREN PASADENA	Law Firm, 215 N MARENGO AVE STE 201 PASADENA CA 91101, pas- serve@fsklaw.com
PINNACLE LIEN CORONA	Law Firm, 331 CORPORATE TERRACE CIR CORONA CA 92879

Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 114 of 117 Page ID #:964

# EXHIBIT N

		#:965		
1	• •	STATE OF CAL	IFORNIA	
-		ISION OF WORKERS		
2	WORK.	ERS' COMPENSATIO	N APPEALS BOARD	
3	· · ·			
	MARIA RADILLA RO	MAN,		
. 4	Αρρ	licant,	) CASE NO. ADJ891269	10
5		,	) CONSOLIDATION MINU	JTES
, c'	vs.		) OF STATUS CONFEREN	NCE
6	BERKSHIRE HATHAW		) (FURTHER) ) AND	
7	COMPANIES,	AI HOMESIAIE	) ORDER	. `
		-	)	
. 8	Def	endant(s).	)	
. 9	FIRST CHOICE HEAD	LTHCARE	)	
		,	)	· .
10	Lie	n Claimant(s).	)	
11	· · ·		_)	
	DISTRICT OFFICE:	Van Nuys		
12	LOCATION:	Van Nuys, Calif		
10	DATE AND TIME:	June 19, 2017;	2:07 p.m. to 2:15 p.m.	
13	JUDGE:	The Honorable W	TLLTAM GUNN	•
14	REPORTER:	Mary Welsh, Hea		• • • • <u>•</u> • •
15	APPEARANCES:	Applicant not p	resent	•
16		MOKRI, VANIS &		
17		By: ERIC J. DA		н. Талана (1996)
1/		Hathaway Homest	efendant Berkshire ate Companies	
18	•	· ·		
1.0	· · · · ·	ARENT FOX	•	·
19	· · ·	By: COLLIN SEA	LS ien Claimant First	
20		—	re Medical Group	
21				
	DISPOSITION:	The matter is c	ontinued to August 16,	2017
22	· ·	at 1:30 p.m.		
23	· ·	· · · ·		
<b>ر بے</b> ا				
24				•
25	(3 pgs. est.)			
20				
			•	

WORKERS' COMPENSATION APPEALS BOARD STATE OF CALIFORNIA

	A SUL ODOCE CIVIL DEP. Desument 42.1 Eiled 09/09/17 Dess 116 of 117 Dess ID
Case 5.17	7-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 116 of 117 Page ID #:966
1	LET THE MINUTES REFLECT THAT this is a consolidated lien case, which previously had been handled by Judge Devine
2	and has been reassigned to me, at least for purposes of the First Choice/Fred Khalili liens. Today is a status conference.
3	LET THE MINUTES FURTHER REFLECT THAT this matter is
4	continued to a noticed status conference on August 16, 2017, at 1:30 p.m.
5	* * * *
6	In the interim, the Court makes the following order:
7	<u>order</u>
8	All liens of First Choice are consolidated and stayed,
9	pending a resolution of the issue of whether those liens are in fact within the automatic stay of Labor Code Section 4616,
10	criminal charges being filed against Fred Khalili.
11	At the August 16th hearing it will be determined whether
12	the parties think there is further discovery that needs to be done or whether this matter could proceed to resolution via
13	hearing.
14	Drier to August 16th both partice are ordered to meet and
15	Prior to August 16th, both parties are ordered to meet and confer and discuss a plan of discovery or litigation that they wish to pursue, and if there are issues that the Court needs to
16	decide whether the parties shall agree on, we can raise that at the August 16th hearing.
17	The Court will attempt to obtain a list of all liens from
18	First Choice that are in EAMS and provide a copy of that to both parties. Once that has been provided, Lien Claimant here,
19	Mr. Seals, is ordered to provide notice to the parties in that list of the hearing on August 16, 2017.
20	* * * *
21	
22	William E Sum
23	HON. WILLIAM GUNN Workers' Compensation Judge
24	workers compensation budge
25	Completed and returned to Judge: JUNE 20, 2017 By: Mary Welsh, Hearing Reporter
	ADJ8912696 2
	WORKERS' COMPENSATION APPEALS BOARD

STATE OF CALIFORNIA

### Case 5:17-cv-00965-GW-DTB Document 42-1 Filed 08/08/17 Page 117 of 117 Page ID STATE OF#C%CTIFORNIA DEPARTMENT OF INDUSTRIAL RELATIONS DIVISION OF WORKERS' COMPENSATION

06-20-2017

#### **PROOF OF SERVICE**

#### Case Number: ADJ8912696

ARENT FOX LOS ANGELES Law Firm, 555 W FIFTH ST FL 48 LOS ANGELES CA 90013, bowers.terree@arentfox.com

MOKRI VANIS NEWPORT BEACH Law Firm, 4100 NEWPORT PL STE 840 NEWPORT BEACH CA 92660, edanowitz@mvjllp.com

6/19/17 Consolidation Minutes of Status Conference & Order Served via US Mail or e-mail on counsel and parties above.Date: 6/20/17By: Mary Welsh